| 1  | ALAN S. WEINGER   | FILED   |  |
|----|---|---|--|
| 2  | Deputy Commissioner   |   |  |
| 2  | KIRK E. WALLACE (SBN 129953)  | 2012 FEB 10 A 9:23                                    |  |
| 3  | Corporations Counsel<br>One Sansome Street, Suite 600   | K. TORRE, CLERK OF THE SUPERIOR COURT                 |  |
| 4  | San Francisco, CA 94104   |   |  |
| 5  | Telephone: (415) 972-8546   | BY:<br>J. MYOVICH, DEPUTY CLERK                       |  |
| 6  | Attorneys for Petitioner  |   |  |
| 7  | SUDEDIOD COUDT OF TH  |   |  |
| 8  | SUPERIOR COURT OF THE STATE OF CALIFORNIA   |   |  |
| 9  | COUNTY OF CONTRA COSTA  |   |  |
| 9  |   |   |  |
| 10 | THE PEOPLE OF THE STATE OF  | Case No. N11-1854                                     |  |
| 11 | CALIFORNIA, BY AND THROUGH THE  | ORDER APPOINTING LIMITED RECEIVER                     |  |
| 10 | CALIFORNIA CORPORATIONS   | TO LIQUIDATE AND WIND UP TRUST                        |  |
| 12 | COMMISSIONER,   | ACCOUNT AFFAIRS                                       |  |
| 13 | Petitioner,   |   |  |
| 14 |   | Assigned To: Dept 17<br>Complex                       |  |
| 15 | vs.   | The Honorable Barry P. Goode                          |  |
| 15 | COMMERCIAL ESCROW SERVICES, INC.,   | Date: February 10, 2012                               |  |
| 16 | COMMERCIAL ESCROW SERVICES, INC.,   | Time: 9:00<br>Dept: 17                                |  |
| 17 | Respondent.   | -   |  |
| 18 |   | No Trial Date<br>Action filed: November 30, 2011      |  |
| 19 |   |   |  |
|    | The bearing on the Application f  | the state of a limited maniner because he has not the |  |
| 20 | The hearing on the Application for appointment of a limited receiver brought by petitioner,     |   |  |
| 21 | the California Corporations Commissioner came on for hearing on February 10, 2012 in Department |   |  |

17, before the Honorable Judge Barry P. Goode Presiding. Kirk Wallace appeared for petitioner, the
California Corporations Commissioner. Glen R. Olson appeared for Respondent Commercial
Escrow Services, Inc., which has filed a notice of non-opposition subject to certain conditions to the
appointment of the receiver.

## FOR GOOD CAUSE APPEARING IT IS HEREBY ORDERED THAT:

The application for order appointing a limited receiver to liquidate and wind up trust account
affairs of respondent Commercial Escrow Service. Inc, ("CES") is hereby granted as follows:

- 1 -

ORDER APPOINTING LIMITED RECEIVER

State of California - Department of Corporations

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Peter A. Davidson is appointed as the receiver over the escrow trust funds of CES, including, but not limited to, the trust funds currently in the possession of Peter A. Davidson in his capacity as Conservator, any indemnity funds paid or to be paid by Escrow Agents' Fidelity Corporation, any surety bond claims or funds, any insurance proceeds which may provide coverage for the shortage in any escrow accounts of CES, the CES bank accounts at Bank of the West which contained the following escrow funds at the time the accounts were seized by the Commissioner including 1) Trust Account Number 1 which had a balance of \$5,343,956.73, and was designated for EAFC escrows; 2) Trust Account Number 2 which contained funds totaling \$729.90, which was designated for Non-EAFC escrows; 3) Savings Account Number 1 with a balance of \$26,394.33 which was designated for EAFC escrows; 4) a savings account with \$40,000.00 which was designated for Non-EAFC escrows; and 5) an account designated for incoming EFT accounts with a zero balance, as well as the CD in the amount of \$50,000 deposited at the Union Bank as described above, and all bank and escrow records of CES (the "trust property"), whether directly or indirectly, owned beneficially or otherwise by, or in the possession, custody or control of CES, or to which CES has any right of possession, custody or control, irrespective of whomsoever holds such trust property, in order to obtain an adequate accounting of CES's trust property and trust liabilities; secure a marshaling of such property; and to forthwith begin winding up and liquidating the trust property affairs of CES in accord with the provisions of the California Escrow Law, and that this order further provides that:

(1) The receiver prior to entry upon the duties described herein, take an oath to faithfully perform the duties of a receiver and to observe all of the instructions of this Court;

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(2) The receiver is authorized, empowered and directed:

(a) To review, observe, discover and make notes regarding all the trust property of, or in the possession of CES, wherever situated, including all trust accounts of CES in financial depositary institutions, and of any other trust property in which CES has an interest regardless by whom it may be held on an ongoing basis pursuant to this Court's order;

(b) To undertake an independent review into the financial condition of the trust property
and escrow transactions of CES and render a report to the Court, with a copy to CES within 90 days
reflecting the existence and value of all trust property subject to the review, observation and/or

- 2 -

## ORDER APPOINTING LIMITED RECEIVER

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discovery by the receiver and of the extent of the trust liabilities, both those claimed by others to exist and those which the receiver believes to be the legal trust obligations of CES, and any further information the receiver believes may assist in an equitable disposition of this matter, and to include in its report the receiver's opinion regarding the ability of CES to meet its trust obligations, and his recommendation regarding the best method of distributing the trust property to the owners thereof;

(c) To retain and employ such attorney(s) to assist, advise and represent the receiver in the performance of his duties and responsibilities as the Court may approve upon written application of the receiver;

(d) To retain and employ LoBuglio & Sigman, CPA's, his accountants, and such other persons, clerical and professional, to perform such tasks as may be necessary to aid the receiver in the performance of his duties and responsibilities;

(e) To be the sole signator on all trust bank accounts of CES;

(f) To bring such proceedings as are necessary to enforce the provisions hereof, including the issuance of subpoenas to compel testimony or production of documents;

(g) To bring such actions as are necessary to modify the provisions hereof;

(h) To make such payments and disbursements from the trust property so taken into
 custody, control, and possession of the receiver or otherwise received by him, as may be necessary
 and advisable in discharging his duties as receiver;

(i) To preserve trust property;

20 (j) To institute, prosecute, defend, compromise, intervene and become a party either in his own name or in the name of CES to such suits, actions, or proceedings as may be necessary for 21 22 the protection, maintenance, recoupment or preservation of the trust property of CES and its escrow 23 parties, with prior court approval. The receiver will defend with the courts approval, or otherwise 24 respond to actions in which claimants assert competing claims as to escrow proceeds which were 25 still in CES trust accounts at the time the conservator took control of them and in which no impropriety or wrongdoing by CES is alleged. However, the receiver shall have no duty or 26 27 obligation to defend CES or its officers, directors or employees from any of the civil actions currently pending or which may be filed against them in the future, which seek damages based on 28

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claims that CES released escrow funds improperly, including contrary to escrow instructions prior to the conservator taking possession of the trust accounts of CES, as these claims do not seek recovery 3 of trust property currently in the CES escrow trust accounts, over which the limited receiver has been appointed; 4

To divert, take possession of and secure all mail of CES, in order to screen such mail (k) for mail relating to the trust property, returning non-trust property mail to CES, and to effect a change in the rights to use any and all post office boxes and other mail collection facilities used by CES. Non-trust property mail to be returned to CES shall be directed to the home address of Antoinette Hardstone.

Β. The receiver is hereby vested with, and is authorized, directed, and empowered to exercise, all of the powers of CES's officers and directors or persons who exercise similar powers and perform similar duties, with respect to the trust property, whose authority is hereby suspended; and CES's officers, agents, employees, representatives, directors, successors in interest, attorneys in fact and all persons acting in the concert or participating with them, are hereby divested of, restrained and barred from exercising any of the powers herein vested in this receiver.

C. Any local, state or federal law enforcement and regulatory agency having jurisdiction over matters relating to CES's business shall be entitled to review, without exception, all reports of the receiver and all books, records, and files on CES in the possession of the receiver at any time during normal business hours, and to make any abstract or copies of said documents as it desires.

20 D. CES and its respective officers, directors, agents, servants, employees, successors, 21 assigns, affiliates, and other persons or entities under their control and all persons or entities in active 22 concert or participation with them, and each of them, shall turn over to the receiver all records, 23 documentation, charts and/or descriptive material, which relate, directly or indirectly, to the trust 24 property of CES or otherwise belonging to its escrow parties, now held by CES or any of them. 25 However, the receiver shall make available to CES, within(20) business days of receipt of a written request, copies of CES escrow files for inspection and copying at the expense of CES. The receiver 26 27 will maintain control over CES escrow files for as long as required to fulfill the terms of the receivership and to comply with state regulations requiring retention of escrow documents and, 28

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## ORDER APPOINTING LIMITED RECEIVER

thereafter, CES may request return of the files.

E. This Court will retain jurisdiction of this action in order to implement and carry out the terms of all orders and decrees that may be entered herein or to entertain any suitable application or motion by Petitioner and/or receiver for additional relief or modification of any order made herein within the jurisdiction of this Court.

F. During the pendency of this receivership, except by leave of court, all parties to escrows held by CES and any other persons seeking relief of any kind, in law or in equity, from CES relating to the trust property, and all others acting on behalf of any such escrow parties or other persons including sheriffs, marshals, servants, agents and employees are restrained from:

(1) commencing, prosecuting, continuing or enforcing any suit or proceeding;

(2) executing or issuing or causing the execution or issuance of any court attachment, subpoena, replevin, execution or other process for the purpose of impounding or taking possession of or interfering with or creating or enforcing a lien upon any property owned or in the possession of CES or its affiliates, or the receiver appointed herein, where ever situated;

- (3) taking, retaining, retaking or attempting to retake possession of any trust property;

(4)

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withholding or diverting any trust property obligation;

(5) doing any act or other thing whatsoever to interfere with the possession of or management by the receiver herein and of the trust property, controlled by or in the possession of CES or to in any way interfere with said receiver or to interfere in any manner during the pendency of this proceeding with the exclusive jurisdiction of this Court over the CES trust property.

G. At such time as the financial condition of the trust property has been ascertained by the receiver, and at such time as the trust property has been marshaled and all trust liabilities have been determined, the receiver shall file an application with the Court for disposition of such trust property. The application shall propose in detail the winding up and the distribution of trust funds. If necessary, the receiver shall be authorized to propose and carry out a partial distribution, retaining such funds pending final distribution as are necessary to finance any pertinent litigation or the remaining operation of the receivership.

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The receiver shall be paid an hourly rate of \$475.00 for his services and shall be

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entitled to reimbursement for usual and customary expenses, including out-of-pocket expenditures 1 2 on behalf of the receivership estate, which shall be paid from surety bond proceeds, if any, and then 3 if insufficient, from the trust funds, and that the State of California shall have no liability whatsoever for any costs, fees and/or out-of-pocket expenses that may result from such receivership. The 4 receiver and any professional hired by him shall make application to this Court on a monthly basis 5 for payment of reasonable fees and expenses incurred by the receiver or such professional, and shall 6 7 be entitled to payment of said fees and expenses on account as hereinafter provided, including 8 payment of all reasonable fees and expenses incurred by the receiver in his capacity as conservator 9 or any professional rendering services during the conservatorship from the date of appointment as 10 conservator through to the date of appointment as receiver, and shall be entitled to payment of said 11 conservator fees and expenses on account as hereinafter provided. Copies of such applications to the 12 Court shall be promptly served on all attorneys of record for parties in this action, who shall have ten 13 (10) calendar days following the filing and service of such application to file any objections thereto 14 with the Court, and serve any such objections by facsimile and mail on the receiver. If no objections 15 are filed with the Court and served within the ten (10) calendar day period, the receiver shall 16 thereupon draw funds from the receivership estate sufficient to pay one-hundred percent (100%) of 17 out-of-pocket expenses and seventy-five percent (75%) of such fees, including all professional fees, 18 and other expenses such as in office copying and facsimile charges, without further order of the 19 Court. To the extent the fees and costs requested relate to the Conservator's or his professional's 20 fees and expenses, one-hundred percent (100%) of said fees and expenses shall be paid. If any 21 objections are filed, the receiver may draw funds from the receivership estate sufficient to pay any 22 amounts as to which there are no objections, and the Court will conduct a hearing on any objections 23 upon motion of the receiver or the objecting party. At such hearing, the compensation of the 24 receiver or other professional making application, as well as allowable disbursements and expenses, 25 will be determined by the Court, and the receiver will be directed to draw funds from the receivership estate to pay one-hundred percent (100%) and seventy-five percent (75%), respectively, 26 27 of the amounts so determined by the Court. Notwithstanding such interim monthly payments of fees 28 and expenses, all fees and expenses shall be submitted to the Court for its approval by a properly

- 6 -

## ORDER APPOINTING LIMITED RECEIVER

noticed request for fees, stipulation of all parties or the receiver's Final Account and Report. Upon
 approval of the fees and expenses of the receiver or other professional, any hold back amounts still
 due and owing to the receiver or other professional shall be paid from the receivership estate.

I. For an order that The receiver shall not be required to file a bond with the Court in this matter.

IT IS SO ORDERED.

DATED: <u>02/10/2012</u>

BARRY GOODE BARRY P. GOODE JUDGE OF THE SUPERIOR COURT

State of California - Department of Corporations

| 1  | PRESTON DuFAUCHARD  |    |  |  |
|----|---|----|--|--|
| 2  | California Corporations Commissioner                          |    |  |  |
|    | ALAN S. WEINGER<br>Deputy Commissioner                        |    |  |  |
| 3  | KIŘK E. WALLACE (SBN 129953)                                  |    |  |  |
| 4  | Corporations Counsel  |    |  |  |
| 5  | One Sansome Street, Suite 600<br>San Francisco, CA 94104      |    |  |  |
|    | <ul> <li>6</li> <li>7 Attorneys for Complainant</li> </ul>    |    |  |  |
|    |   |    |  |  |
| 8  | BEFORE THE DEPARTMENT OF CORPORATIONS                         |    |  |  |
| 9  | OF THE STATE OF CALIFORNIA                                    |    |  |  |
| 10 |   |    |  |  |
| 11 |   |    |  |  |
|    | In the Matter of THE CALIFORNIA<br>CORPORATIONS COMMISSIONER, |    | File No.: 963-5075                                     |  |
| 12 |   | )  | ORDER APPOINTING PETER A.                              |  |
| 13 | Complainant,  | )  | DAVIDSON AS CONSERVATOR                                |  |
| 14 | VS.   | )  | PURSUANT TO CALIFORNIA<br>FINANCIAL CODE SECTION 17630 |  |
| 15 | vs.   | )  | FINANCIAL CODE SECTION 17050                           |  |
|    | COMMERCIAL ESCROW SERVICES, INC.                              | )  |  |  |
| 16 | Desmandant  | )  |  |  |
| 17 | Respondent.   |    |  |  |
| 18 |   | _) |  |  |
| 19 |   |    |  |  |
|    |   |    |  |  |

I, PRESTON DuFAUCHARD, California Corporations Commissioner, pursuant to Financial Code section 17630, do hereby appoint Peter A. Davidson of the law firm of Erwin, Cohen & Jessup LLP as Conservator of the trust account(s) and any indemnity funds paid or to be paid by Escrow Agents' Fidelity Corporation and all bank and escrow records pertinent thereto of Commercial Escrow Services, Inc. including, but not limited to, all Commercial Escrow Services, Inc. trust account(s) on deposit with Bank of the West and Union Bank of California in the name of Commercial Escrow Services, Inc., in order that he may take possession of the trust accounts and records for the protection of the escrow agent, the customers of the escrow agent, and the public.

The Conservator, pursuant to Financial Code section 17630, shall have all the rights, powers, and privileges of Commercial Escrow Services, Inc., its officers and directors, and shall have the

ORDER APPOINTING CONSERVATOR PURSUANT TO FINANCIAL CODE SECTION 17630

same powers and rights as the California Corporations Commissioner, while he is in possession of 1 2 the trust property of Commercial Escrow Services, Inc. These rights, powers and privileges shall 3 include all acts as are necessary or expedient to collect, conserve and protect the trust property of Commercial Escrow Services, Inc., including (a) the collection, recovery and compromise of claims, 4 5 deeds, property and rights in favor of or belonging to Commercial Escrow Services, Inc. regarding 6 the subject trust account(s); (b) the execution of all deeds, conveyances, agreements, compliances 7 and instruments of every kind and nature in connection with the trust property of Commercial Escrow Services, Inc.; (c) the employment of accountants and attorneys to the extent reasonably 8 9 necessary; and (d) with prior consent of the California Corporations Commissioner, the institution, 10 maintenance and defense of suits related to the affairs of the trust property of Commercial Escrow 11 Services, Inc., the filing of petitions or applications in court or elsewhere with respect to the trust 12 property of Commercial Escrow Services, Inc., for all purposes. 13 All expenses of the Conservatorship shall be paid out of the assets of Commercial Escrow 14 Services, Inc. and shall be a lien thereon which shall be prior to any other lien. 15 This Order is effective on the date hereof and may be amended or terminated upon further 16 order of the California Corporations Commissioner. 17 IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal. 18 Dated: October 12, 2011 Los Angeles, CA 19 PRESTON DuFAUCHARD California Corporations Commissioner 20 21

> By\_\_\_\_\_ Alan S. Weinger Deputy Commissioner

ORDER APPOINTING CONSERVATOR PURSUANT TO FINANCIAL CODE SECTION 17630

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| 1  | PRESTON DuFAUCHARD   |  |  |  |
|----|--|--|--|--|
| 2  | California Corporations Commissioner<br>ALAN S. WEINGER  |  |  |  |
| 3  | Deputy Commissioner<br>KIRK E. WALLACE (SBN 129953)  |  |  |  |
| 4  | Corporations Counsel   |  |  |  |
| 5  | One Sansome Street, Suite 600<br>San Francisco, CA 94104   |  |  |  |
| 6  | Telephone: (415) 972-8546  |  |  |  |
| 7  | Attorneys for Complainant  |  |  |  |
| 8  | BEFORE THE DEPAI   | RTMENT OF CORPORATIONS   |  |  |
| 9  | OF THE STATE   | E OF CALIFORNIA  |  |  |
| 10 |  |  |  |  |
| 11 | In the Matter of THE CALIFORNIA  | ) File No.: 963-5075   |  |  |
| 12 | CORPORATIONS COMMISSIONER,   | )<br>) ORDER TO DISCONTINUE ESCROW   |  |  |
| 13 | Complainant,   | <ul> <li>ACTIVITIES PURSUANT TO FINANCIAL</li> <li>CODE SECTION 17415</li> </ul> |  |  |
| 14 | vs.  | )  |  |  |
| 15 | COMMERCIAL ESCROW SERVICES, INC.   | )  |  |  |
| 16 | Respondent.  | )  |  |  |
| 17 |  | )  |  |  |
| 18 |  | )  |  |  |
| 19 | <ul> <li>TO: COMMERCIAL ESCROW SERVICES, INC.<br/>3478 Buskirk Avenue, Suite 242<br/>Pleasant Hill, California 94523</li> <li>BANK OF THE WEST<br/>300 South Grand, 5<sup>th</sup> Floor<br/>Los Angeles, California 90071</li> <li>UNION BANK OF CALIFORNIA<br/>1980 Saturn Street<br/>Monterey Park, California 90755</li> </ul> |  |  |  |
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| 27 | THE CALIFORNIA CORPORATIONS COMMISSIONER FINDS THAT:   |  |  |  |
| 28 | 1. Commercial Escrow Services, Inc   | 1. Commercial Escrow Services, Inc. (CES) is an escrow company licensed by the   |  |  |
|    |  |  |  |  |
|    | ORDER TO DISCONTINUE ESCROW ACTIVITIES PURSUANT TO<br>FINANCIAL CODE SECTION 17415   |  |  |  |
|    |  |  |  |  |
|    |  |  |  |  |

California Corporation Commissioner pursuant to the California Escrow Law (Financial Code sections 17000 et sec), that is located at 3478 Buskirk Avenue, Suite 242, Pleasant Hill, California.
Its president is Antoinette (Toni) Hardstone.

2. In or about August of 2011, it came to the attention of the California Department of
Corporations (DOC) that according to CES' annual reports filed with the DOC, that CES had an
escrow trust account shortage of \$195,750.00. A special examination of CES was commenced by
the DOC that verified the shortage. The DOC wrote a letter on August 4, 2011 to CES demanding
they correct the debit balance within 24 hours. Despite repeated requests by the DOC, CES failed to
remedy the \$195,750.00 shortage.

3. On or about October 3, 2011, CES president Hardstone sent an email to the DOC claiming she would be making a deposit into the trust account on Friday October 7, 2011, which would correct the entire \$195,750.00 shortage. The DOC requested from Hardstone that she send by email written verification with supporting documentation of the deposit into the trust account on October 7, 2011. On the afternoon of October 7, 2011, Hardstone emailed the DOC stating that she had not made the deposit into the trust account as promised.

4. During the special examination by the DOC it was also discovered that CES had failed to keep escrow funds that are covered by Escrow Agent's Fidelity Corporation (EAFC) in separate trust accounts as required by Financial Code section 17409(b) and to maintain separate ledgers as required by California Code of Regulations, title 10, section 1732. 2 and as a result had commingled millions of dollars of funds from non-EAFC covered escrow transactions in the account designated for EAFC escrows only.

5. The special examination by the DOC showed a liquid asset deficiency of \$17,425.85
in violation of Financial Code section 17210, that requires escrow agents to maintain liquid assets of
at least \$25,000 in excess of all current liabilities. The DOC wrote a letter to CES on August 23,
2011 giving CES 30 days to correct this shortage. CES has failed to provide evidence to the DOC
that they have corrected this liquid asset deficiency.

27 6. The special examination conducted by the DOC also established that CES failed to
28 keep and use in its business, books, accounts, and records in a manner which properly enabled the

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commissioner to determine whether the escrow functions performed by such persons comply with the provisions of the Escrow Law and related regulations as required by Financial Code Section 17404. This included a practice at CES of providing customers with escrow numbers to issue or assign themselves resulting in over 400 ledgers for such escrow numbers being missing or unassigned.

7. A review of CES' records for escrow transactions on which complaints against CES had been made showed that the written disbursement instructions were not properly maintained, were conflicting or were clearly violated and that CES was in violation of Financial Code section 17414 (a). The 6 complaints against CES were all for improper and unauthorized disbursement of funds and all claimed the complainant was promised some sort of loan or financing from a third party company in exchange for the money they had placed in escrow with CES. The complaints all claimed that the escrow funds were improperly released by CES to the third party company and no financing or loan was provided.

Based upon the foregoing, CES is conducting escrow business in such an unsafe and injurious manner as to render further operations hazardous to the public or to customers.

NOW, BASED ON THE FOREGOING, AND GOOD CAUSE APPEARING THEREFORE, it is hereby ORDERED, under the provisions of section 17415 of the Financial Code, that Commercial Escrow Services, Inc. and any person having in his or her possession any escrow funds or trust funds immediately discontinue the receipt or disbursement of any escrow or joint control money, documents or other property in its possession, custody or control.

This order is to remain in full force and effect until further order of the Commissioner.

Section 17415 of the Financial Code provides as follows:

(a) If the commissioner, as a result of any examination or from any report made to him or her, shall find that any person subject to this division is in an insolvent condition, is conducting escrow business in such an unsafe or injurious manner as to render further operations hazardous to the public or to customers, has failed to comply with the provisions of Section 17212.1 or 17414.1, has permitted its tangible net worth to be lower than the minimum required by law, has failed to maintain its liquid assets in excess of current liabilities as set forth in Section 17210, or has failed to comply with the bonding requirements

ORDER TO DISCONTINUE ESCROW ACTIVITIES PURSUANT TO FINANCIAL CODE SECTION 17415 of Chapter 2 (commencing with Section 17200) of this division, the commissioner may, by an order addressed to and served by registered or certified mail or by personal service on such person and on any other person having in his or her possession or control any escrowed funds, trust funds or other property deposited in escrow with said person, direct discontinuance of the disbursement of trust funds by the parties or any of them, the receipt of trust funds, the delivery or recording of documents received in escrow, or other business operations. No person having in his or her possession any of these funds or documents shall be liable for failure to comply with the order unless he or she has received written notice of the order. Subject to subdivision (b), the order shall remain in effect until set aside by the commissioner in whole or in part, the person is the subject of an order for relief in bankruptcy, or pursuant to Chapter 6 (commencing with Section 17621) of this division the commissioner has assumed possession of the escrow agent.

(b) Within 15 days from the date of an order pursuant to subdivision (a), the person may request a hearing under the Administrative Procedure Act, Chapter 5 (commencing with Section 11500) of Division 3 of Title 2 of the Government Code. Upon receipt of a request, the matter shall be set for hearing to commence within 30 days after such receipt unless the person subject to this division consents to a later date. If no hearing is requested within 15 days after the mailing or service of such notice and none is ordered by the commissioner, the failure to request a hearing shall constitute a waiver of the right to a hearing. Neither the request for a hearing nor the hearing itself shall stay the order issued by the commissioner under subdivision (a).

This order is effective as of the date hereof.

Dated: October 12, 2011 Los Angeles, CA

| <br>PRESTON DuFAUCHARD<br>California Corporations Commissioner  |
|---|
| By<br>Alan S. Weinger<br>Deputy Commissioner                    |
| 4   |
| TINUE ESCROW ACTIVITIES PURSUANT TO<br>NCIAL CODE SECTION 17415 |

| 1        | PRESTON DuFAUCHARD   |   |   |
|----------|--|---|---|
| 2        | California Co<br>ALAN S. WE  | rporations Commissioner                                 |   |
| 3        | Deputy Com   |   |   |
| 4        | Corporations   | Counsel   |   |
| 5        | One Sansome Street, Suite 600<br>San Francisco, CA 94104   |   |   |
| 6        | Telephone: (415) 972-8546<br>Attorneys for the Complainant   |   |   |
| 7        |  | une comprendent   |   |
| 8        |  | BEFORE THE DEPA   | RTMENT OF CORPORATIONS  |
| 9        | OF THE STATE OF CALIFORNIA   |   |   |
| 10       |  |   |   |
| 11       |  | of THE CALIFORNIA<br>IONS COMMISSIONER,                 | ) File No.: 963-5075  |
| 12       |  |   | ) NOTICE AND SUMMARY OF FINDINGS  |
| 13       |  | Complainant,  | <ul><li>) PURSUANT TO CALIFORNIA</li><li>) FINANCIAL CODE SECTION 17621</li></ul> |
| 14       | vs.  |   | )   |
| 15       | COMMERCI   | AL ESCROW SERVICES, INC.                                | )   |
| 16       |  | Respondent.   | )   |
| 17       |  |   | )   |
| 18       |  |   |   |
| 19       | TO:  | COMMERCIAL ESCROW SER<br>3478 Buskirk Avenue, Suite 242 | VICES, INC.   |
| 20       |  | Pleasant Hill, California 94523                         |   |
| 21       |  | BANK OF THE WEST  |   |
| 22       | 300 South Grand, 5 <sup>th</sup> Floor<br>Los Angeles, California 90071<br>UNION BANK OF CALIFORNIA      |   |   |
| 23       |  |   |   |
| 24       |  | 1980 Saturn Street<br>Monterey Park, California 90755   |   |
| 25<br>26 |  | Monterey Fark, Cartonna 90735                           |   |
| 20       | Please take notice that the California Corporations Commissioner finds:                                  |   |   |
| 28       | 1.   | Commercial Escrow Services, Inc                         | c. (CES) is an escrow company licensed by the                                     |
| 20       | <sup>8</sup> California Corporation Commissioner pursuant to the California Escrow Law (Financial Code 1 |   |   |
|          | NOTICE A   | AND SUMMARY OF FINDINGS PU                              | RSUANT TO FINANCIAL CODE SECTION 17621  |
|          |  |   |   |
|          |  |   |   |

sections 17000 et sec), that is located at 3478 Buskirk Avenue, Suite 242, Pleasant Hill, California. 2 Its president is Antoinette (Toni) Hardstone.

2. In or about August of 2011, it came to the attention of the California Department of Corporations (DOC) that according to CES' annual reports filed with the DOC, that CES had an escrow trust account shortage of \$195,750.00. A special examination of CES was commenced by the DOC that verified the shortage. The DOC wrote a letter on August 4, 2011 to CES demanding they correct the debit balance within 24 hours. Despite repeated requests by the DOC, CES failed to remedy the \$195,750.00 shortage.

3. On or about October 3, 2011, CES president Hardstone sent an email to the DOC claiming she would be making a deposit into the trust account on Friday October 7, 2011, which would correct the entire \$195,750.00 shortage. The DOC requested from Hardstone that she send by email written verification with supporting documentation of the deposit into the trust account on October 7, 2011. On the afternoon of October 7, 2011, Hardstone emailed the DOC stating that she had not made the deposit into the trust account as promised.

4. During the special examination by the DOC it was also discovered that CES had failed to keep escrow funds that are covered by Escrow Agent's Fidelity Corporation (EAFC) in separate trust accounts as required by Financial Code section 17409(b) and to maintain separate ledgers as required by California Code of Regulations, title 10, section 1732. 2 and as a result had commingled millions of dollars of funds from non-EAFC covered escrow transactions in the account designated for EAFC escrows only.

5. The special examination by the DOC showed a liquid asset deficiency of \$17,425.85 in violation of Financial Code section 17210, that requires escrow agents to maintain liquid assets of at least \$25,000 in excess of all current liabilities. The DOC wrote a letter to CES on August 23, 2011 giving CES 30 days to correct this shortage. CES has failed to provide evidence to the DOC that they have corrected this liquid asset deficiency.

26 6. The special examination conducted by the DOC also established that CES failed to 27 keep and use in its business, books, accounts, and records in a manner which properly enabled the 28 Commissioner to determine whether the escrow functions performed by such persons comply with

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NOTICE AND SUMMARY OF FINDINGS PURSUANT TO FINANCIAL CODE SECTION 17621

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the provisions of the Escrow Law and related regulations as required by Financial Code Section 17404. This included a practice at CES of providing customers with escrow numbers to issue or assign themselves resulting in over 400 ledgers for such escrow numbers being missing or unassigned.

7. A review of CES' records for escrow transactions on which complaints against CES had been made showed that the written disbursement instructions were not properly maintained, were conflicting or were clearly violated and that CES was in violation of Financial Code section 17414 (a). The 6 complaints against CES were all for improper and unauthorized disbursement of funds and all claimed the complainant was promised some sort of loan or financing from a third party company in exchange for the money they had placed in escrow with CES. The complaints all claimed that the escrow funds were improperly released by CES to the third party company and no financing or loan was provided.

8. Financial Code section 17621 provides in pertinent part:

Whenever it appears to the commissioner that any escrow agent subject to this division:

(b) Is conducting escrow business in an unsafe and unauthorized manner;

(c) Has violated its charter or any law of the State of California;

the commissioner shall dispatch a written notice and summary of findings, as referred to in Section 17415, to the principal officer of the escrow agent involved or to its manager of record; and such escrow agent shall be afforded a reasonable opportunity to comply or otherwise effect such remedy as the commissioner may deem acceptable. However, should the escrow agent so notified fail to comply within five days of receipt of the notice, or as soon as it appears to the commissioner that no compliance is possible, or in the event prompt delivery of the prescribed written notice is impossible, the commissioner may forthwith take possession of the property and business of such escrow agent and retain possession until such escrow agent resumes business or its affairs be finally liquidated as provided in this chapter. The escrow agent, with the consent of the commissioner may resume business upon such conditions as the commissioner may prescribe.

9. Based upon the foregoing, the Commissioner finds that Commercial Escrow Services,

Inc. has violated Financial Code sections 17603, 17210, 17404, and 17414 and California Code of  $\frac{3}{3}$ 

NOTICE AND SUMMARY OF FINDINGS PURSUANT TO FINANCIAL CODE SECTION 17621

| 1        | Regulations, Title 10, sections 1738, 1738.1, and 1732.2 and is conducting escrow business in such |  |  |
|----------|--|--|--|
| 2        | an unsafe and unauthorized manner, that no compliance is possible.                                 |  |  |
| 3        | Dated: October 12, 2011  |  |  |
| 4        | Los Angeles, CA PRESTON DuFAUCHARD   |  |  |
| 5        | California Corporations Commissioner   |  |  |
| 6        |  |  |  |
| 7        | By   |  |  |
| 8        | By<br>Alan S. Weinger<br>Deputy Commissioner   |  |  |
| 9        | Deputy Commissioner  |  |  |
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|          | NOTICE AND SUMMARY OF FINDINGS PURSUANT TO FINANCIAL CODE SECTION 17621                            |  |  |

| 1  | PRESTON DuFAUCHARD   |  |  |
|----|--|--|--|
| 2  | California Corporations C  | ommissioner                                    |  |
| 3  | ALAN S. WEINGER<br>Deputy Commissioner<br>KIRK E. WALLACE (SB  | NI 100052)                                     |  |
| 4  | Corporations Counsel   |  |  |
| 5  | One Sansome Street, Suite<br>San Francisco, CA 94104   |  |  |
| 6  | San Francisco, CA 94104       Telephone: (415) 972-8546       Attorneys for Complainant                              |  |  |
| 7  |  |  |  |
| 8  |  | BEFORE THE DEPA                                | RTMENT OF CORPORATIONS   |
| 9  |  | OF THE STATE                                   | E OF CALIFORNIA  |
| 10 |  |  |  |
| 11 | In the Matter of THE CAI<br>CORPORATIONS COM   |  | ) File No.: 963-5075   |
| 12 |  |  | ) DEMAND FOR AND ORDER TAKING  |
| 13 | Complainant, )) vs. )) COMMERCIAL ESCROW SERVICES, INC. )  |  | <ul> <li>POSSESSION OF THE TRUST FUNDS</li> <li>AND ESCROW RECORDS OF</li> </ul>                                 |
| 14 |  |  | <ul> <li>COMMERCIAL ESCROW SERVICES,</li> <li>INC., PURSUANT TO FINANCIAL CODE</li> <li>SECTION 17621</li> </ul> |
| 15 |  |  |  |
| 16 | Responden  | t.   | )  |
| 17 |  |  | )  |
| 18 |  |  | -  |
| 19 | TO: COMMERCIAL ESCROW SERVICES, INC.   |  |  |
| 20 |  | irk Avenue, Suite 242<br>ill, California 94523 |  |
| 21 |  |  |  |
| 22 | BANK OF THE WEST<br>300 South Grand, 5 <sup>th</sup> Floor   |  |  |
| 23 | Los Angeles, California 90071  |  |  |
| 24 |  |  |  |
| 25 | UNION BANK OF CALIFORNIA<br>1980 Saturn Street   |  |  |
| 26 | Monterey Park, California 90755  |  |  |
| 27 |  |  |  |
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|    | DEMAND FOR AND ORDER TAKING POSSESSION OF TRUST FUNDS AND ESCROW RECORDS<br>PURSUANT TO FINANCIAL CODE SECTION 17621 |  |  |
|    |  |  |  |

WHEREAS, Preston DuFauchard, the California Corporations Commissioner
("Commissioner"), has found that Commercial Escrow Services, Inc. (CES), an escrow agent subject to the Escrow Law (Fin. Code, § 17000 et seq.), is unable to remedy certain conditions set forth in the Notice and Summary of Findings Pursuant to Financial Code section 17621 issued by the Commissioner on October 12, 2011; and

WHEREAS, Respondent is conducting its escrow business in an unsafe, injurious and unauthorized manner, so as to render further operations hazardous to the public or to customers in that Respondent:

(a) has been unable to cure a trust account shortage of \$195,750.00 which has existed since May of 2010, despite demands from the Commissioner to remedy it no later than August 4, 2011.

(b) failed to keep escrow funds that are covered by Escrow Agent's Fidelity Corporation
(EAFC) in separate trust accounts and commingled millions of dollars of funds from non-EAFC
covered escrow transactions in the same account and failed to keep separate ledgers for such
accounts in violation of Financial Code section 17409 (b) and California Code of Regulations, title
10, section 1732.2.

(c) has a liquid asset deficiency of \$17,425.85 in violation of Financial Code section
17210, that requires escrow agents to maintain liquid assets of at least \$25,000 in excess of all
current liabilities. CES failed to provide evidence that they have corrected this deficiency despite a
demand by the Department of Corporations (DOC) made on August 23, 2011 to do so within thirty
days from that date.

(d) failed to keep and use in its business, books, accounts, and records in a manner which
properly enabled the commissioner to determine whether the escrow functions performed by such
persons comply with the provision of the Escrow Law and related regulations as required by
Financial Code Section 17404. This included failure to maintain the required records and separate
ledgers for each escrow transaction and providing customers escrow numbers to issue or assign
themselves, resulting in over 400 ledgers for such escrow numbers being missing or unassigned.

DEMAND FOR AND ORDER TAKING POSSESSION OF TRUST FUNDS AND ESCROW RECORDS PURSUANT TO FINANCIAL CODE SECTION 17621

(e) failed to comply with Financial Code section 17414 (a) which prohibits an escrow agent from either knowingly or recklessly disbursing escrow funds that are not in accordance with escrow instructions or which aid or abets in any material way activity which constitutes theft or fraud in connection with any escrow transaction. This included distributing escrow funds in at least 6 instances where the escrow funds were released by CES either without the permission of the party depositing the escrow funds, contrary to escrow instructions or based on incomplete or improper escrow instructions maintained in the file.

NOW, GOOD CAUSE APPEARING, pursuant to Financial Code section 17621, the
Commissioner, effective this date, hereby demands and takes possession of the trust accounts of
Commercial Escrow Services, Inc. and any indemnity funds paid or to be paid by Escrow Agent's
Fidelity Corporation, and all bank and escrow records pertinent thereto, and will retain possession
thereof until the Commissioner appoints a conservator, or until its affairs are finally liquidated as
provided for in Division 6, Chapter 6 of the Financial Code, or it resumes business with the consent
and upon such conditions as the Commissioner may prescribe.

This Demand For and Order Taking Possession is effective as of the date hereof.

Dated: October 12, 2011 Los Angeles, CA

> PRESTON DuFAUCHARD California Corporations Commissioner

By\_\_\_\_\_ Alan S. Weinger Deputy Commissioner

DEMAND FOR AND ORDER TAKING POSSESSION OF TRUST FUNDS AND ESCROW RECORDS PURSUANT TO FINANCIAL CODE SECTION 17621