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2	California Corporations Commissioner ALAN S. WEINGER		
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10	BEFORE THE DEPARTMENT OF CORPORATIONS OF THE STATE OF CALIFORNIA		
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12	In the Matter of the Accusation of ) File No.: 100-3246 THE CALIFORNIA CORPORATIONS )		
13	COMMISSIONER, 1) DESIST AND REFRAIN ORDER		
14	) 2) CITATIONS Complainant, ) 3) ORDER VOIDING LOANS		
15			
16	vs. )		
17	Order Express, Inc.,		
18	Respondent )		
19	)		
	Compleinant the California Compantions Commissioner ("Commissioner") is informed and		
20	Complainant, the California Corporations Commissioner, ("Commissioner") is informed and		
21	believes, and based upon such information and belief, alleges and charges Respondent as follows:		
22	INTRODUCTION		
23	The Commissioner of the Department of Corporations ("Department") issued to Respondent,		
24	Order Express, Inc., a deferred deposit transaction originator license (No. 100-3246), pursuant to the		
25	California Deferred Deposit Transaction Law ("CDDTL") set forth in California Financial Code		
26	section 23000 et seq. (All future references to sections are to the California Financial Code unless		
27	indicated otherwise.)		
28	The Commissioner has issued against Respondent a Desist and Refrain Order, Citations		
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totaling fifteen thousand five hundred dollars (\$15,500), and an Order Voiding Loans, pursuant to CDDTL sections 23050, 23058, and 23060, for multiple violations of the CDDTL.

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## FACTUAL BACKGROUND

- 1. The Department is responsible for enforcing provisions of the CDDTL and authorized to pursue administrative actions and remedies against licensees who engage in violations of the CDDTL.
- 2. Since at least September of 2006, Respondent has engaged in the business of deferred deposit transactions by offering, originating and making deferred deposit transactions.
- 3. A deferred deposit transaction is a written transaction whereby one person gives funds to another person upon receipt of a personal check along with an agreement that the personal check shall not be deposited until a later date. These transactions are also referred to as "payday advances" or "payday loans".
- 4. On December 16, 2008, the Commissioner's examiner visited Respondent's store located at 2670 E. Florence Ave., Huntington Park, California 90255.
- 5. The Commissioner's examiner verified with Respondent's representative that Respondent was engaged in deferred deposit transactions at this location. After verification, the examiner requested information regarding CDDTL transactions made by Respondents.
- 6. The Department examiner's review of Respondent's information revealed the CDDTL violations described below, which warrant the issuing of an order to desist and refrain from such violations, penalties, and restitution to consumers.

II

# DEFERRED DEPOSIT TRANSACTION LAW

- 7. Section 23005 of the CDDTL requires that any person who offers, originates or makes a deferred deposit transaction be licensed.
- 8. Deferred deposit originators are defined as "licensees" under the CDDTL, even if they do not obtain the required license from the Department for the location where they are doing business. Section 23001 defines "licensee" as any person who offers, originates, or makes a

deferred deposit transaction.

- 9. Certain disclosures are required in each agreement between the licensee and its customer. These are detailed in section 23035(e) and include: that a customer cannot be prosecuted or threatened with prosecution, and that a licensee cannot accept collateral in connection with the transaction.
- 10. Prior to entering into an agreement with a customer, section 23035(c) requires that the licensee give the customer a notice with disclosures that include information about the charges on the transaction.
- 11. The licensee must also post in its store, pursuant to sections 23035(d), 23019, and 23018(a), respectively, a notice that the licensee cannot use the criminal process against customers, the schedule of fees charged by the licensee on transactions, and the license issued by the Department.
- 12. Section 23001(a) states that in a CDDTL transaction, the licensee takes a customer's personal check and defers the deposit of such check to a certain date. Section 23035(a) describes the amount of time a customer's personal check can be held by the licensee and limits the face value of the personal check in any transaction made under the CDDTL to three hundred dollars (\$300.00).
- 13. The fees charged by the licensee are strictly limited under the CDDTL. For example, section 23036(b) states that no fees may be charged for the extension of repayment time. In addition, under section 23036(e), late payment fees are prohibited.
- 14. Under section 23050, the Commissioner may order that any licensee who violates any provision of the CDDTL desist and refrain from further violating the CDDTL.
- 15. Section 23058 permits the Department to issue citations to any licensee who violates any provision of the CDDTL. Each citation may contain an assessment of an administrative penalty of up to two thousand five hundred dollars (\$2,500). This penalty is in addition to and separate from all other remedies available to the Department.
- 16. Pursuant to section 23060(a), if any amount other than, or in excess of, the charges or fees permitted by this division is willfully charged, contracted for, or received, a deferred deposit transaction contract shall be void, and no person shall have any right to collect or receive the

principal amount provided in the deferred deposit transaction, any charges, or fees in connection with the transaction.

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### RESPONDENTS' DEFERRED DEPOSIT TRANSACTION LAW VIOLATIONS

- 17. Respondent initially obtained a license from the Department on December 27, 2006.
- 18. During the Department's examinations of and discussions with Respondent in December 2008, the Commissioner's examiner obtained a spreadsheet maintained by Respondent with a history of loans it made. In addition, the Department's examiner obtained copies of agreements and payment receipts from Respondent.
- 19. These documents revealed that prior to obtaining a license, Respondent originated at least five deferred deposit transactions in violation of section 23005, with loans and fees totaling one thousand four hundred dollars (\$1,400.00).
- 20. The agreements entered into between Respondent and its customers did not include the disclosures required by section 23035(e).
- 21. The Department's examiner found that Respondent also did not provide notices required under section 23035(c).
- 22. In violation of sections 23018(a), 23035(d), and 23019, respectively, Respondent did not have posted as required in its store: its CDDTL license, a notice that it cannot use the criminal process against its customers, and its schedule of fees for all CDDTL transactions.
- 23. Respondent's representative informed the Department's examiner that it does not generally obtain customers' personal checks, which violates sections 23001(a) and 23035(a).
- 24. The Department's examiner found, in the information and documents provided by Respondent, that Respondent charged fees for the extension of repayment by some customers, in violation of section 23036(b).
- 25. The total amount of extension fees paid were one thousand nine hundred and five dollars (\$1,905.00) on twenty-seven (27) loans, with a total face value of seven thousand eight hundred and seventy dollars (\$7,870.00).
  - 26. In addition, the examiner found that Respondent charged late payment fees on certain

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transactions, in violation of section 23036(e).

27. The total amount of late fees collected by Respondent was three hundred and seventeen dollars and fifteen cents (\$317.15) on seventeen (17) loans with total face values of four thousand eight hundred and seventy dollars (\$4,870.00).

28. Respondent's specific violations include the following CDDTL sections: 23005, 23001(a), 23018, 23019, 23035, and 23036. For Respondents' violations discovered during the Department's regulatory examination and review of records, the Commissioner is issuing an order to desist and refrain from further violations of the CDDTL, pursuant to section 23050, an order voiding the twenty-seven (27) loans, for which Respondent charged illegal extension and/or late fees, pursuant to section 23060, and seven citations, pursuant to section 23058. The citations are two thousand five hundred dollars (\$2,500) each, for: engaging in deferred deposit transactions without a license, in violation of section 23005; charging extension fees in violation of section 23036(b); failing to obtain customers' personal checks for each transaction, in violation of sections 23001(a) and 23035(a); failing to post notice with disclosures as required in sections 23019 and 23035(d); failing to include disclosures in the written agreement with customers, as required under section 23035(e); and failing to provide written notice to customers, prior to entering into a written agreement with them, as required under section 23035(c). In addition, Respondent is receiving a citation of five hundred dollars (\$500) for failure to post its CDDTL license from the Department, as required under section 23018(a). The total citation amount is fifteen thousand five hundred dollars (\$15,500).

#### IV

# COMMISSIONER'S AUTHORITY TO ISSUE CITATIONS AND DESIST AND REFRAIN ORDER

29. Section 23058 gives the Commissioner's authority to issues citations, and states:

(a) If, upon inspection, examination or investigation, based upon a complaint or otherwise, the department has cause to believe that a person is engaged in the business of deferred deposit transactions without a license, or a licensee or person is violating any provision of this division or any rule or order thereunder, the department may issue a citation to that person in writing, describing with particularity the basis of the citation.

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Each citation may contain an order to desist and refrain and an assessment of an administrative penalty not to exceed two thousand five hundred dollars (\$ 2,500). All penalties collected under this section shall be deposited in the State Corporations Fund.

- (b) The sanctions authorized under this section shall be separate from, and in addition to, all other administrative, civil, or criminal remedies.
- (c) If within 30 days from the receipt of the citation of the person cited fails to notify the department that the person intends to request a hearing as described in subdivision (d), the citation shall be deemed final.
- (d) Any hearing under this section shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code, and in all states the commissioner has all the powers granted therein.
- (e) After the exhaustion of the review procedures provided for in this section, the department may apply to the appropriate superior court for a judgment in the amount of the administrative penalty and order compelling the cited person to comply with the order of the department. The application, which shall include a certified copy of the final order of the department, shall constitute a sufficient showing to warrant the issuance of the judgment and order.

# **CITATIONS**

30. Pursuant to section 23058, Respondent is hereby ordered to pay to the Commissioner within thirty (30) days from the date of these citations an administrative penalty of fifteen thousand five hundred dollars (\$15,500) for the citations described above.

## DESIST AND REFRAIN ORDER

- 31. By reason of the foregoing, the licensee engaged in originating deferred deposit transactions without a license in violation of section 23005. In addition, Respondent charged extension and late fees in violation of sections 23036(b) and (e), failed to disclose to consumers disclosures as required under sections 23019 and 23035, failed to collect personal checks of consumers in violation of sections 23001(a) and 23035(a), and failed to post its license, in violation of 23018(a).
  - 32. California Financial Code section 23050 provides in pertinent part:

    Whenever, in the opinion of the commissioner, any person is engaged

in the business of deferred deposit transactions, as defined in this division, without a license from the commissioner, or any licensee is violating any provision of this division, the commissioner may order that person or licensee to desist and to refrain from engaging in the business or further violating this division. If, within 30 days, after the order is served, a written request for a hearing is filed and no hearing is held within 30 days thereafter, the order is rescinded.

33. Pursuant to Financial Code section 23050, Order Express, Inc. is hereby ordered to desist and refrain from violating Financial Code sections 23005, 23001(a), 23018(a), 23019, 23035, and 23036. This Order is necessary for the protection of consumers and consistent with the purposes, policies and provisions of the CDDTL. This Order shall remain in full force and effect until further order of the Commissioner.

V

### COMMISSIONER'S AUTHORITY TO VOID TRANSACTIONS

34. Respondent violated sections 23005 and 23036(b), (e) and (f) of the CDDTL by engaging in deferred deposit transactions prior to obtaining a license, and by charging extension and late fees on at least twenty-seven (27) deferred deposit transactions. These transactions totaled at least ten thousand, ninety-two dollars and fifteen cents (\$10,092.15). Therefore, the Commissioner seeks to void at least twenty-seven (27) deferred deposit transactions and order Respondent to return any consumers' funds received and not to collect on any not yet collected, in an amount that aggregates at least ten thousand, ninety-two dollars and fifteen cents (\$10,092.15).

35. California Financial Code section 23060(a) states:

If any amount other than, or in excess of, the charges or fees permitted by this division is willfully charged, contracted for, or received, a deferred deposit transaction contract shall be void, and no person shall have any right to collect or receive the principal amount provided in the deferred deposit transaction, any charges, or fees in connection with the transaction.

## ORDER VOIDING DEFERRED DEPOSIT TRANSACTIONS

36. Pursuant to section 23060 the above described twenty-seven (27) deferred deposit transactions, totaling at least ten thousand, ninety-two dollars and fifteen cents (\$10,092.15) are

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3 charged. 4 **CONCLUSION** 5 Complainant finds, due to the foregoing, that Respondent violated sections 23005, 23001(a), 23018(a), 23019, 23035, and 23036. Therefore, the Commissioner is justified in ordering 6 7 Respondent to desist and refrain from further violations of the CDDTL, in issuing seven citations in 8 the total amount of fifteen thousand five hundred dollars (\$15,500) to Respondent, and in voiding at 9 least twenty-seven (27) transactions pursuant to sections 23050, 23058 and 23060, respectively. 10 This Order is necessary for the protection of consumers and consistent with the purposes, policies and provisions of the CDDTL. This Order shall remain in full force and effect until 11 12 further order of the Commissioner. 13 Dated: July 21, 2009 14 Los Angeles, California 15 PRESTON DuFAUCHARD California Corporations Commissioner 16 17 By18 ALAN S. WEINGER 19 **Deputy Commissioner** 20 21 22 23 24 25 26 27 28 -8-

declared void, and Respondent is hereby ordered to return any funds received to the consumers,

and not collect any funds not yet received, on any loans made where extension or late fees were