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8	BEFORE THE DEPARTMENT OF BUSINESS OVERSIGHT
9	OF THE STATE OF CALIFORNIA
10) CFLL LICENSE NOS.: 603-8193; 603-J989 &) 603-K227
11	In the Matter of:
12) ACCUSATION THE COMMISSIONER OF BUSINESS)
13	OVERSIGHT,)
14	Complainant,
15	v.)
16) WHEELS FINANCIAL GROUP, LLC doing)
17	business as LOANMART, 800 LOANMART,) 1800 LOANMART, W.F.G.,
18	NEEDCASHNOW.COM, RETAINER)
19	FUNDING SERVICES, and FUNERAL) FUNDING SERVICES,)
20	Respondent.
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22	The Complainant is informed and believes, and based upon such information and belief,
23 24	alleges and charges Respondent as follows:
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26	<u>Introduction</u>
20 27	1. Wheels Financial Group, LLC doing business as LoanMart, 800 LoanMart, 1800
28	LoanMart, W.F.G., NeedCashNow.com, Retainer Funding Services, and Funeral Funding Services

("Wheels Financial") is a finance lender and broker licensed by the Commissioner of Business

Oversight ("Commissioner") pursuant to the California Finance Lender Law ("CFLL") (Fin. Code §

22000 et seq.). Wheels Financial had its principal place of business located at 15821 Ventura

Boulevard, Suite 280, Encino, California 91436 until February 1, 2017, when it relocated to 15400

Sherman Way, Suite 170, Van Nuys, California 91406. Previously, Wheels Financial had two

branch locations at 3400-C La Sierra Avenue, Riverside, California 92503 and 5805 Sepulveda

Boulevard, Suite 100, Van Nuys, California 91411.

II

July 11, 2013 Desist and Refrain Order

2. On or about July 11, 2013, the Commissioner issued a Desist and Refrain Order

- 2. On or about July 11, 2013, the Commissioner issued a Desist and Refrain Order against Wheels Financial (the "Order") for engaging in false and misleading advertising in violation of Financial Code sections 22155 and 22161. The Order prohibited Wheels Financial from (i) using names on its websites that have not been approved by the Commissioner as fictitious business names; (ii) engaging in blind advertising in violation of California Code of Regulations, title 10, section 1557 by using websites under names such as www.alamedatitleloans.com that do not clearly identify that the lender and/or broker is Wheels Financial; (iii) representing on its website www.800loanmart.com that it has at least thirty-five locations throughout the state of California when in fact it has only three locations; and (iv) representing on its website www.800loanmart.com that it has affiliate locations around California when in fact it has only its own three locations.
- 3. On or about January 16, 2014, the Commissioner and Wheels Financial entered into a stipulation wherein Wheels Financial, without any admissions or denials, stipulated to the finality of the Order.

III

CFLL Violations

4. On or about November 19, 2013, the Commissioner, by and through staff, commenced a regulatory examination of the books and records of Wheels Financial ("2013 regulatory examination"). The 2013 regulatory examination disclosed numerous violations, including (i) using names that have not been approved by the Commissioner in violation of Financial

Code sections 22155 and 22161 and the Order; (ii) engaging in blind advertisements in violation of Financial Code sections 22155 and 22161, California Code of Regulations, title 10, section 1557, and the Order; (iii) filing a false report with the Commissioner in violation of Financial Code section 22170, subdivision (a); (iv) compensating unlicensed persons for soliciting or accepting applications for loans in violation of California Code of Regulations, title 10, section 1451, subdivision (c); (v) conducting unlicensed brokering from its Illinois branch in violation of Financial Code section 22100; and (vi) failing to maintain proper books and records in violation of Financial Code section 22156.

A. <u>Using Unapproved Names and/or Blind Advertising</u>

5. Financial Code section 22155 provides in pertinent part as follows:

No finance lender, broker, or mortgage loan originator licensee shall transact the business licensed or make any loan provided for by this division under any other name or at any other place of business than that named in the license except pursuant to a currently effective written order of the commissioner authorizing the other name or place of business.

6. Financial Code section 22161 provides in pertinent part as follows:

No person subject to this division shall do any of the following:

. . .

- (b) Advertise, print, display, publish, distribute, or broadcast, or cause or permit to be advertised, printed, displayed, published, distributed, or broadcast in any manner, any statement or representation with regard to the business subject to the provisions of this division . . . that is false, misleading, or deceptive, or that omits material information that is necessary to make the statements not false, misleading, or deceptive,
- 7. California Code of Regulations, title 10, section 1557 provides in pertinent part:

A licensee shall not use "blind" advertisements. "Blind" advertising is an advertisement used to solicit business that gives only a telephone number, post office or newspaper box number, or name other than that of the licensee. . . .

8. The 2013 regulatory examination disclosed numerous websites, registered anonymously or to third parties, containing Wheels Financial's name, contact number, or a link to a Wheels Financial website. The Commissioner believes that these websites are Wheels Financial websites and have been registered anonymously or by a third party at the behest of Wheels Financial

and therefore violate Financial Code sections 22155 and 22161, California Code of Regulations, title 10, section 1557, and/or the Order by using unapproved names and/or engaging in blind advertising as further described in paragraphs 9-14 below.

- 9. The website http://autotitleloansz.com was a result displayed in a *Google* search of the words "auto title loans fresno". As of August 11, 2014, the "Apply Now" tab was a hyperlink that was directed to the homepage of Wheels Financial. That hyperlink to Wheels Financial has since been removed. The telephone number listed on the website for California loans; 866-948-0576, was for Wheels Financial. The registrant of the domain is anonymous. Numerous calls to the telephone number listed on the website in September 2014 were answered by Wheels Financial notwithstanding the California zip code entered as directed.
- 10. The website www.paylesstitleloans.com was a result displayed in a *Google* search of the words "auto title loans fresno". The homepage and others consistently refer to Payless Title Loans. However, the online application's "Terms of Web Site Use" discloses in a pop-up with the heading "General Terms and Conditions" that the lender is "1-800LoanMart". The registrant of the domain is anonymous. The telephone number listed on the website; 855-561-5626, is the telephone number listed for Wheels Financial on numerous websites of Wheels Financial reviewed by the Department in 2013. In September 2014, this telephone number was answered by QuadW International, Inc. of Illinois ("QuadW"), a contractor for Wheels Financial, and whose president, Fred Winchar ("Winchar"), is an employee of Wheels Financial. On at least one occasion in September 2014, the person answering for QuadW was the same individual reached during a call to maxcashtitleloans.com, a website described in paragraph 11 below. The paylesstitleloans.com website has since been taken down.
- 11. The website http://local.maxcashtitleloans.com was a result displayed in a *Google* search of the words "auto title loans visalia". The homepage consistently refers to Title Loans Visalia CA. However, the online application's "Terms of Web Site Use" discloses in a pop-up with the heading "General Terms and Conditions" that the lender is "1-800LoanMart". On the homepage, the link "Click here for Title Loans in Los Angeles" directs the consumer to www.titleloanscali.com, which is identified as a website of Wheels Financial. The name of the registrant of the domain for

both websites is QuadW. The telephone number listed on the website on or about August 12, 2014; 855-561-5626, is the telephone number listed for Wheels Financial on numerous websites of Wheels Financial reviewed by the Department in 2013. On or about September 18, 2014, the telephone number now listed on the maxcashtitleloans website was 855-203-8320. A telephone call to that telephone number in September 2014 was answered by QuadW and resulted in a transfer to Wheels Financial after a screening for loan qualification.

- 12. The website http://sandiegotitleloans.com was a result displayed in a *Google* search of the words "auto title loans san diego". The homepage and others are devoid as to the identity of the broker and/or lender. However, the online application's "Terms of Web Site Use" discloses in a pop-up with the heading "General Terms and Conditions" that the lender is "1-800LoanMart". The name of the registrant of the domain is Jerry Owens of Temecula, California ("Owens"). Owens was a contractor for Wheels Financial, directly and then indirectly through QuadW. The telephone number listed on the website was 858-216-2900. A call to this telephone number in September 2014 was answered QuadW, but resulted in an immediate transfer to Wheels Financial.
- 13. The website http://titleloansacramento.com was a result displayed in a *Google* search of the words "nearest auto title loans sacramento". The homepage and others are devoid as to the identity of the broker and/or lender. The online application's "Terms of Web Site Use" discloses in a pop-up with the heading "General Terms and Conditions" that the lender is "1-800LoanMart". The name of the registrant of the domain is also Owens. The telephone number listed on the website was 916-229-6400. A call to this telephone number in September 2014 was answered QuadW, but resulted in a transfer to Wheels Financial after a screening for loan qualification.
- 14. The website http://titleloanshop.com is devoid as to the identity of the broker and/or lender. The registrant of the domain is anonymous. An online application filled out on the website in or about December 2013 resulted in the following response: "Thank you! Your application has been received. A representative will be contacting you shortly. You can call 1-800-562-6627 for an application status during normal business hours." This is a Wheels Financial telephone number. The same day, the applicant received a telephone call from Wheels Financial to discuss the loan application.

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B. False Reports Filed with the Commissioner – Website Report

- 15. Financial Code section 22159, subdivision (b) provides:
 - (b) A licensee shall make other special reports that may be required by the commissioner.
- 16. Financial Code section 22170, subdivision (a) provides:
 - (a) It is unlawful for any person to knowingly alter, destroy, mutilate, conceal, cover up, falsify, or make a false entry in any record, document, or tangible object with the intent to impede, obstruct, or influence the administration or enforcement of any provision of this division.
- 17. On or about December 2, 2013, the Commissioner requested that Wheels Financial submit a report containing all websites, active or inactive, that Wheels Financial owned or had a financial interest in ("Website Report"). Wheels Financial was notified that "financial interest" websites would include those websites that Wheels Financial benefits from financially, including websites not owned by Wheels Financial, but from which Wheels Financial receives referrals, advertises on, or the website links to any websites owned by Wheels Financial. Wheels Financial submitted the Website Report to the Commissioner on or about December 20, 2013.
- 18. The Website Report violated Financial Code sections 22159, subdivision (b) and 22170, subdivision (a) in that it did not include any of the websites described in paragraphs 10-14 above despite that such websites were in existence prior to December 20, 2013.

C. **Compensation to Unlicensed Persons**

- 19. California Code of Regulations, title 10, section 1451, subdivision (c) provides:
 - (c) No finance company shall pay any compensation to an unlicensed person or company for soliciting or accepting applications for loans, except for an employee regularly employed at a licensed place of business of the finance company. However, a finance company may pay compensation for soliciting or accepting applications or performing services as a broker to a person or company licensed (1) as a real estate broker under Article 2 (commencing with Section 10150) of Chapter 3 of Part 1 of Division 4 of the Business and Profession Code with respect to loans made under Division 9 of the Financial Code or Article 7 (commencing with Section 10240) of Chapter 3 of Part 1 of Division 4 of the Business and Professions Code, or (2) for any brokerage service rendered by a bank, savings and loan association or any other financial institution exempted from the provisions of Division 9 of the Financial Code.

- 20. The 2013 regulatory examination revealed that Wheels Financial was paying compensation to unlicensed persons for soliciting or accepting applications or performing services of a broker (hereinafter referred to as "referrals") in violation of California Code of Regulations, title 10, section 1451, subdivision (c) as further described in paragraphs 21- 35 below.
- 21. For the calendar years 2013 and 2014, Wheels Financial paid Fred Winchar, president of QuadW ("Winchar") compensation. Wheels Financial issued Winchar a Form 1099-Misc for such compensation, indicating that such compensation was not paid as an employee of Wheels Financial. The Marketing Expense Report of Wheels Financial for the period ended September 2013, described sums of that non-employee compensation as "SEO Online Marketing"; SEO stands for Search Engine Optimization. The only contracts produced by Wheels Financial for Winchar was an office manager employment agreement dated February 13, 2012 for a Midvale, Illinois branch, and an independent contractor consulting agreement dated October 30, 2013 with QuadW. Pursuant to the independent contractor consulting agreement, QuadW was to "build websites and generate leads for specific markets ('SEO') and assist in other web related tasks as determined by the Company's Director of Marketing." As noted in paragraphs 11-13 above, the websites described therein were for purposes of soliciting loan applications for Wheels Financial, listed a telephone number answered by QuadW, and all calls were rolled over to Wheels Financial, after screening for loan qualification.
- 22. The regulatory examination identified at least 8 other individuals from Illinois besides Winchar, who were compensated bi-weekly by Wheels Financial as independent contractors from January 1 through May 21, 2013, and thereafter, received bi-weekly compensation from Wheels Financial through QuadW for the remainder of their tenure. The individuals were Donald O'Connor ("O'Connor"), Hugo Garcia ("Garcia"), James Osborne ("Osborne"), Jason Frumkin ("Frumkin"), Jerry Owens ("Owens"), Jack Nolan (("Nolan"), Matthew Tarullo ("Tarullo"), and Patrick McDermott ("McDermott"). Owens is the registrant of the websites http://sandiegotitleloans.com and http://sandiegotitleloans.com described in paragraphs 12 and 13 above. Wheels Financial paid

¹ Owens, while associated with QuadW, is from California.

Owens nonemployee compensation, and additional compensation through QuadW in 2013. One of the websites Wheels Financial disclosed to the Department in its Website report; www.titleloanscali.com, appears to be operated by QuadW. However, the website domain was registered by McDermott on behalf of Wheels Financial. In 2013, McDermott received nonemployee compensation from Wheels Financial, and additional compensation through QuadW. Wheels Financial's website www.titleloanscali.com introduces Tarullo and Garcia as staff at its Illinois branch.

- through October 1, 2013 ("Loan Report") disclosed 634 California loans having been referred from "Wheels Financial" in Illinois. Documents obtained during the regulatory examination reveal QuadW "personnel" having ties to over 90 of these loans. Whether these loans were originated by QuadW, Winchar and/or the persons named in paragraph 22, or the Illinois branch of Wheels Financial, the Commissioner has not issued a license under the CFLL to any of them to lend or broker in the State of California nor do any of them meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). Accordingly, Wheels Financial violated California Code of Regulations, title 10, section 1451, subdivision (c) if such referrals were from QuadW, Winchar, or any of the individuals named in paragraph 22 and/or Financial Code section 22100 (unlicensed brokering) if such referrals were from Wheels Financial's Illinois branch to itself.
- 24. The regulatory examination disclosed that BKRJ Enterprise, Inc. dba East Side Checks Cashed ("BKRJ") referred loans to Wheels Financial between January 4, 2013 and September 1, 2013. The regulatory examination further revealed a Loan Referral Agreement entered into between Wheels Financial and BKRJ on or about February 24, 2012. The Loan Referral Agreement provided that BKRJ would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which *REFERRER proposes to obtain a viable application for such loan.*" (emphasis added) BKRJ is not licensed to broker or lend in California under the CFLL nor does BKRJ meet any of the exemptions set forth in California Code of Regulations, title 10,

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section 1451, subdivision (c). Wheels Financial made payments to BKRJ in 2013.

25. The regulatory examination disclosed that CB Gilmore, Inc. dba Cash Now ("CB Gilmore") referred loans to Wheels Financial between January 10, 2013 and August 31, 2013. The regulatory examination further revealed a Loan Referral Agreement entered into between Wheels Financial and CB Gilmore on or about November 11, 2011. The Loan Referral Agreement provided that CB Gilmore would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which REFERRER proposes to obtain a viable application for such loan." (emphasis added) CB Gilmore was not licensed to broker or lend in California under the CFLL until December 31, 2013 nor did CB Gilmore meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c) prior to December 31, 2013. Wheels Financial stated that it only compensated CB Gilmore after CB Gilmore became licensed under the CFLL². However, documents obtained during the regulatory examination disclosed that Wheels Financial made payments to CB Gilmore during early 2013 for loan referrals occurring in 2012 through May 2013. Moreover, despite withholding further payment until after licensure, payments to CB Gilmore made in January 2014 was for referrals performed by CB Gilmore during an unlicensed period, and any payment for such unlicensed activity, despite later licensure by CB Gilmore, remains a violation of California Code of Regulations, title 10, section 1451, subdivision (c).

26. The regulatory examination disclosed that Ian Douglas dba Title Loan Shop ("Ian Douglas") referred loans to Wheels Financial in 2013. The regulatory examination further revealed a Loan Referral Agreement entered into between Wheels Financial and Ian Douglas³ on or about November 21, 2012. The Loan Referral Agreement provided that Ian Douglas would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which *REFERRER proposes to obtain a viable application for such loan.*" (emphasis added) Wheels

² Wheels Financial violated Financial Code section 22170, subdivision (a) by representing to the Commissioner that it only compensated CB Gilmore after it became licensed under the CFLL in that the statement was untrue.

³ The Loan Referral Agreement was actually entered into with Global Dev Corp dba Brian Simmons, but Wheels Financial represented that Title Loan Shop has always been the name of the company, but that Ian Douglas was the contact now instead of Brian Simmons.

Financial made payments to Ian Douglas in 2013 and 2014. Ian Douglas is not licensed to broker or lend in California under the CFLL nor does Ian Douglas meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). Wheels Financial also violated Financial Code sections 22159, subdivision (b) and 22170, subdivision (a) in that the Loan Report submitted to the Commissioner misrepresented who the originating partner and originating store were with respect to Ian Douglas referrals.

27. The regulatory examination disclosed that Wheels Financial paid Just Pawn It, Inc.

- The regulatory examination disclosed that Wheels Financial paid Just Pawn It, Inc. dba Super Xpress Pawn ("Just Pawn It") commissions in 2013 and in 2014. The regulatory examination revealed an unsigned/undated Auto Equity Loan Generation Agreement between Wheels Financial and Just Pawn It. The Auto Equity Loan Generation Agreement provided that Just Pawn It would assign loans secured by motor vehicles to Wheels Financial. The loans were to be "purchased" by Wheels at 100% of the unpaid balance exclusive of finance charges. Further all such loans were to be made on forms provided by Wheels Financial. However, the monthly amounts paid by Wheels Financial to Just Pawn It during 2013 and 2014, and the notations on the checks to Just Pawn It, do not support a finding that Wheels Financial was "purchasing" loans from Just Pawn It, but that Wheels Financial was paying referrals fees. Just Pawn It is not licensed to broker or lend in California under the CFLL nor does Just Pawn It meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c).
- 28. The regulatory examination disclosed that CallLocal, Inc. ("CallLocal") referred loans to Wheels Financial between January 2013 and December 2014. The only contract Wheels Financial provided during the regulatory examination between itself and CallLocal was an Insertion Order entered into on or about June 27, 2012. The Insertion Order provided that Wheels Financial would pay CallLocal sums per telephone call received by Wheels Financial. The Insertion Order did not specify any details. However, the regulatory examination disclosed that Wheels Financial was paying CallLocal an amount per funded loan except as noted below, indicating that CallLocal was referring loans to Wheels Financial. CallLocal is not licensed to broker or lend in California under the CFLL nor does CallLocal meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). The regulatory examination also disclosed that

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during several months in 2014, Wheels Financial was allegedly paying CallLocal in excess of the contracted amount. Accordingly, there were either other agreements in place between Wheels Financial and Call Local that Wheels Financial failed to provide to the Commissioner in violation of Financial Code section 22170, subdivision (a), or Wheels Financial failed to maintain records that would allow the Commissioner to determine compliance in violation Financial Code section 22156. Wheels Financial also violated Financial Code sections 22159, subdivision (b) and 22170, subdivision (a) in that the Loan Report submitted to the Commissioner misrepresented who the originating partner and originating store were with respect to CallLocal referrals.

- 29. The regulatory examination disclosed that Prime Lead, Inc. ("Prime Lead") referred loans to Wheels Financial between March 2013 and May 2013. However, the only contract Wheels Financial provided during the regulatory examination between itself and Prime Lead was an Insertion Order entered into on or about August 1, 2013. The Insertion Order stated it was for clicks/redirects, but provided no other details including how much Wheels Financial would pay Prime Lead. The regulatory examination disclosed that Wheels Financial was paying Prime Lead per funded loan in early 2013, indicating that Prime Lead was referring loans to Wheels Financial. Prime Lead is not licensed to broker or lend in California under the CFLL nor does Prime Lead meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). Wheels Financial represented that the August 1, 2013 Insertion Order was the only agreement with Prime Lead. Accordingly, there were either other agreements in place between Wheels Financial and Prime Lead that Wheels Financial failed to provide to the Commissioner in violation of Financial Code section 22170, subdivision (a) or Wheels Financial failed to maintain records that would allow the Commissioner to determine compliance in violation Financial Code section 22156. Wheels Financial also violated Financial Code sections 22159, subdivision (b) and 22170, subdivision (a) in that the Loan Report submitted to the Commissioner misrepresented who the originating partner and originating store were with respect to Prime Lead referrals.
- 30. The regulatory examination disclosed that Premier Services ("Premier") referred loans to Wheels Financial between January 2013 and August 2013. The only contract Wheels Financial provided during the regulatory examination between itself and Premier was an Insertion

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Order entered into on or about September 1, 2013. The Insertion Order stated it was for clicks/redirects, but provided no other details including how much Wheels Financial would pay Premier. The regulatory examination revealed that Wheels Financial was not only doing business with Premier prior to September 1, 2013, but also disclosed that Wheels Financial was paying Premier per funded loan in January, February, and August 2013, indicating that Wheels Financial was paying Premier for loan referrals. Premier is not licensed to broker or lend in California under the CFLL nor does Premier meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). Wheels Financial represented that the September 1, 2013 Insertion Order was the only agreement with Premier. Accordingly, there were either other agreements in place between Wheels Financial and Premier that Wheels Financial failed to provide to the Commissioner in violation of Financial Code section 22170, subdivision (a) or Wheels Financial failed to maintain records that would allow the Commissioner to determine compliance in violation Financial Code section 22156. Wheels Financial also violated Financial Code sections 22159, subdivision (b) and 22170, subdivision (a) in that the Loan Report submitted to the Commissioner misrepresented who the originating partner and originating store were with respect to Premier referrals.

31. The regulatory examination disclosed that Performance Entertainment Group ("Performance") referred loans to Wheels Financial between April 2013 and November 2013. The only contract Wheels Financial provided during the regulatory examination between itself and Performance was an Insertion Order entered into on or about November 1, 2013. The Insertion Order stated it was for clicks/redirects, but provided no other details including how much Wheels Financial would pay Performance. The regulatory examination revealed that Wheels Financial was not only doing business with Performance prior to November 1, 2013, but that Wheels Financial was paying Performance per funded loan in June, July and November 2013, indicating that Wheels Financial was paying Performance for loan referrals. Performance is not licensed to broker or lend in California under the CFLL nor does Performance meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). Wheels Financial represented that the November 1, 2013 Insertion Order was the only agreement with Performance. Accordingly,

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there were either other agreements in place between Wheels Financial and Performance that Wheels Financial failed to provide to the Commissioner in violation of Financial Code section 22170, subdivision (a) or Wheels Financial failed to maintain records that would allow the Commissioner to determine compliance in violation Financial Code section 22156. Wheels Financial also violated Financial Code sections 22159, subdivision (b) and 22170, subdivision (a) in that the Loan Report submitted to the Commissioner misrepresented who the originating partner and originating store were with respect to Performance referrals.

32. The regulatory examination disclosed that StoreFront Lenders, LLC ("StoreFront") was continuously referring loans to Wheels Financial between January 2013 and December 2014. The only agreement provided to the Commissioner by Wheels Financial regarding StoreFront was a Buyer Agreement dated October 22, 2012 with an Insertion Order also dated October 12, 2012. The Buyer Agreement required StoreFront to provide "leads" to Wheels Financial that are not computer generated and meet the criteria of the Insertion Order. However, the Insertion Order failed to specifically set forth criteria except to note that there was a 100 per day cap on leads and the amount to be paid. A review of StoreFront's website disclosed that providing leads to lenders included the consumer completing an online application before the consumer is shown the lender and its location and the consumer is contacted by StoreFront agents to process the loan request, indicating that StoreFront was referring loans to Wheels Financial. Storefront is not licensed to broker or lend in California under the CFLL nor does Storefront meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c). Wheels Financial represented to the Department that the October 22, 2012 Buyer Agreement and Insertion Order were the only agreements with Storefront. The regulatory examination revealed invoices wherein Wheels Financial was consistently paying StoreFront for more than 100 leads per day. Additionally, StoreFront Lender, pursuant to subpoena, provided the Department with a Loan Referral Agreement it entered into with Wheels Financial on or about January 17, 2014. The Loan Referral Agreement provided that StoreFront Lender would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which REFERRER proposes to obtain a viable application for

such loan." (emphasis added) Accordingly, there were either other agreements in place between Wheels Financial and StoreFront that Wheels Financial failed to provide to the Commissioner in violation of Financial Code section 22170, subdivision (a) or Wheels Financial failed to maintain records that would allow the Commissioner to determine compliance in violation Financial Code section 22156.

- 33. According to its records, Wheels Financial paid The Auto Funding, LLC ("Auto Funding") referral fees in 2013. The regulatory examination revealed a Loan Referral Agreement entered into between Wheels Financial and Auto Funding on or about March 20, 2013. The Loan Referral Agreement provided that Auto Funding would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which *REFERRER proposes to obtain a viable application for such loan.*" (emphasis added) Auto Funding is not licensed to broker or lend in California under the CFLL nor does Auto Funding meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c).
- 34. According to its records, Wheels Financial paid EZ 2 CASH ("EZ") referrals fees in 2014. The regulatory examination revealed two Loan Referral Agreements entered into between Wheels Financial and EZ, with the most recent dated on or about February 29, 2012. The Loan Referral Agreement provided that EZ would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which *REFERRER proposes to obtain a viable application for such loan.*" (emphasis added) EZ is not licensed to broker or lend in California under the CFLL nor does EZ meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c).
- 35. According to its records, Wheels Financial paid Money Market Financial, Inc. ("Money Market") referrals fees in 2014. The regulatory examination revealed a Loan Referral Agreement and an Auto Equity Loan Generation Agreement between Wheels Financial and Money Market dated on or about September 28, 2011. The Loan Referral Agreement provided that Money Market would refer borrowers to Wheels Financial on a "Pay per Deal basis." Borrower was defined

as "any person or entity, including a co-borrower, who is interested in obtaining a loan and to whom or to which *REFERRER proposes to obtain a viable application for such loan.*" (emphasis added) The Auto Equity Loan Generation Agreement provided that Money Market would assign loans secured by motor vehicles to Wheels Financial. The loans were to be "purchased" by Wheels at 100% of the unpaid balance exclusive of finance charges. Further all such loans were to be made on forms provided by Wheels Financial. Money Market is not licensed to broker or lend in California under the CFLL nor does Money Market meet any of the exemptions set forth in California Code of Regulations, title 10, section 1451, subdivision (c).

D. <u>Books and Records Violations</u>

36. Financial Code section 22156 provides in pertinent part:

Finance lender, broker, and mortgage loan originator licensees shall keep and use in their business, books, accounts, and records which will enable the commissioner to determine if the licensee is complying with the provisions of this division and with the rules and regulations made by the commissioner. . . .

- 37. Financial Code section 22170, subdivision (a) provides:
 - (a) It is unlawful for any person to knowingly alter, destroy, mutilate, conceal, cover up, falsify, or make a false entry in any record, document, or tangible object with the intent to impede, obstruct, or influence the administration or enforcement of any provision of this division.
- 38. According to its records, Wheels Financial paid LeadsMarket.com, LLC ("LeadsMarket") in 2013 and in 2014. During the regulatory examination, the Commissioner requested that Wheels Financial provide all agreements entered into with LeadsMarket. The only agreement Wheels Financial provided in response was an Insertion Order dated March 4, 2014. The Insertion Order provided certain information regarding pricing, but provided little detail as to how the parties defined "data set". Wheels Financial represented that the March 4, 2014 Insertion Order was the only agreement with LeadsMarket. The regulatory examination revealed that Wheels Financial was not only doing business with LeadsMarket prior to March 4, 2014, but also disclosed that Wheels Financial was consistently paying LeadsMarket for "clicks." The March 4, 2014 Insertion Order did not provide payment for "clicks". Accordingly, there were either other agreements in place between Wheels Financial and LeadsMarket that Wheels Financial failed to

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provide to the Commissioner in violation of Financial Code section 22170, subdivision (a) or Wheels Financial failed to maintain records that would allow the Commissioner to determine compliance in violation Financial Code section 22156.

- 39. According to its records, Wheels Financial paid D and D Marketing, Inc. dba T3 Leads ("T3 Leads") in 2014. During the regulatory examination, the Commissioner requested Wheels Financial provide all agreements entered into with T3 Leads. The only agreements Wheels Financial provided in response was an Advertiser Agreement and Insertion Order dated February 5, 2014. Pursuant thereto, T3 Leads was to provide advertising campaigns for Wheels Financial to include: "banners, buttons, text-links, clicks, co-registrations, pop-ups, pop-unders, e-mails, graphic files, and similar online media In connection with such campaigns, Advertiser (Wheels Financial) shall pay T3 Leads depending upon the number of valid clicks, impressions ("CPM"), sales/actions, applications, leads ("Leads") or such other compensable activities generated on behalf of advertiser as set forth in the subject IO " Neither the Advertiser Agreement nor the Insertion Order gave any information as to payment terms, except due date. The failure of Wheels Financial to adequately document critical terms with T3 Leads was a violation of Financial Code section 22156 in that it has impeded the Commissioner's ability to determine if Wheels Financial was in compliance with the CFLL, in particular, California Code of Regulations, title 10, section 1451, subdivision (c).
- 40. According to its records, Wheels Financial paid SouthSide Pawn ("SouthSide") referral fees/commissions in 2013 and 2014. The Commissioner requested that Wheels Financial provide the agreement(s) between itself and SouthSide. Wheels represented that it could not comply with the request because it did not have an agreement for SouthSide in its possession, custody or control and could not determine if such an agreement ever existed. Accordingly, Wheels Financial violated Financial Code section Financial Code section 22156 in that its failure to document its relationship with SouthSide and/or maintain a copy of the agreement, has impeded the Commissioner's ability to determine if Wheels Financial was in compliance with the CFLL, in particular, California Code of Regulations, title 10, section 1451, subdivision (c).

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IV

Suspension Statute

- 41. Financial Code section 22714 provides in pertinent part:
 - (a) The commissioner shall suspend or revoke any license, upon notice and reasonable opportunity to be heard, if the commissioner finds any of the following:
 - (1) The licensee has failed to comply with any demand, ruling, or requirement of the commissioner made pursuant to and within the authority of this division.
 - (2) The licensee has violated any provision of this division or any rule or regulation made by the commissioner under and within the authority of this division. . . .

V

Prayer

The Commissioner finds that, by reason of the foregoing, Respondent Wheels Financial Group, LLC has violated Financial Code sections 22100, 22155, 22156, 22161, and 22170, subdivision (a), California Code of Regulations, title 10, sections 1451, subdivision (c) and 1557, and an order of the Commissioner and it is in the best interests of the public to suspend the finance lender license of Respondent Wheels Financial Group, LLC for a period up to 12 months.

WHEREFORE, IT IS PRAYED that the finance lender license of Respondent Wheels Financial Group, LLC be suspended for a period up to 12 months.

Dated: February 27, 2017

Los Angeles, California

JAN LYNN OWEN

Commissioner of Business Oversight

Judy L. Hartley
Senior Counsel
Enforcement Division