| 1  | MARY ANN SMITH<br>Deputy Commissioner   |  |  |  |  |
|----|---|--|--|--|--|
| 2  | SEAN M. ROONEY<br>Assistant Chief Counsel   |  |  |  |  |
| 3  | JUDY L. HARTLEY (State Bar No. 110628)  |  |  |  |  |
| 4  | Senior Counsel<br>Department of Business Oversight  |  |  |  |  |
| 5  | Department of Business Oversight<br>320 West 4 <sup>th</sup> Street, Ste. 750<br>Los Angeles, California 90013-2344 |  |  |  |  |
| 6  | Telephone: (213) 576-7604<br>Facsimile: (213) 576-7181  |  |  |  |  |
| 7  | Attorneys for Complainant   |  |  |  |  |
| 8  | BEFORE THE DEPARTM  | IENT OF BUSINESS OVERSIGHT                             |  |  |  |
| 9  | OF THE STATE OF CALIFORNIA  |  |  |  |  |
| 10 |   |  |  |  |  |
| 11 | In the Matter of:   | )  |  |  |  |
| 12 | THE COMMISSIONER OF BUSINESS  | ) CFL LICENSE NO.: 603-H812                            |  |  |  |
| 13 | OVERSIGHT,  | )<br>) ACCUSATION                                      |  |  |  |
| 14 | Complainant,  | )  |  |  |  |
| 15 | v.  | )  |  |  |  |
| 16 | EMPIRE MEDIA MARKETING, INC.,   | )  |  |  |  |
| 17 | Respondent.   | )  |  |  |  |
| 18 |   | )<br>)   |  |  |  |
| 19 |   |  |  |  |  |
| 20 | The Complainant is informed and believes, and based upon such information and belief,                               |  |  |  |  |
| 21 | alleges and charges Respondent Empire Media Marketing, Inc. as follows:   |  |  |  |  |
| 22 |   | I.   |  |  |  |
| 23 | Introduction  |  |  |  |  |
| 24 | 1. Respondent Empire Media Marketing, Inc. (Empire) is a finance lender and broker                                  |  |  |  |  |
| 25 | licensed by the Commissioner of Business Ov   | ersight (Commissioner) pursuant to the California      |  |  |  |
| 26 | Financing Law of the State of California (Fin.  | Code § 22000 et seq.) (CFL). Empire has its principal  |  |  |  |
| 27 | place of business located at 361 Railroad Can   | yon Road, # B, Lake Elsinore, California 92532.        |  |  |  |
| 28 | Empire has no branch offices. Empire has been   | en approved to do business under its CFL license under |  |  |  |
|    | AC  | CUSATION   |  |  |  |

the name Empire Title Loans.

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2. On or about April 13, 2018, the Commissioner, by and through staff, commenced a regulatory examination of the books and records of Empire (regulatory examination). The regulatory examination disclosed that Empire: (i) was understating the annual percentage rate (APR) and finance charges in violation of Financial Code section 22346(b) and 12 Code of Federal Regulations, sections 1026.18(d)(2) and 1026.22(a)(2) (hereinafter Reg. Z, Rule 1026.18 and 1026.22); (ii) was charging and receiving prohibited charges in violation of Financial Code section 22306; and (iii) other business activity was being conducted on the licensed premises without prior authorization in violation of Financial Code section 22154.

### II.

## **Understating APR and Finance Charges**

3. The regulatory examination disclosed that Empire, in the Truth in Lending disclosure, had understated (i) the APR in excess of the .125% tolerance, and (ii) the finance charge, in 16 of the 18 funded loans reviewed (89%) by failing to include the administrative fee, in violation of Financial Code section 22346(b) and Reg. Z, Rules 1026.22 and 1026.18. The APR understatements ranged from 1.8272% to 13.8924%. Finance charge understatements ranged from \$74.99 to \$650.60.

4. On or about October 10, 2018, the Commissioner, pursuant to Financial Code section 22159(b), directed Empire to conduct a self-audit regarding APR understatements for all loans made since January 1, 2015, make appropriate refunds, and submit a report as to the findings of the self-audit (APR self-audit report).

5. On or about February 25, 2019, Empire submitted its APR self-audit report which
identified 280 loans requiring refunds. A review of the APR self-audit report by Department of
Business Oversight (Department) staff disclosed that Empire had failed to identify 58 loans requiring
refunds and under-refunded 6 loans receiving a refund.

#### III.

## **Charging Prohibited DMV Handling Fees**

27 6. The regulatory examination further disclosed that Empire routinely charged and
28 received from borrowers third party DMV handling fees on loans of bona fide principal amounts of

# ACCUSATION

less than \$5,000.00 in violation of Financial Code section 22306.

7. The third party DMV handling fees charged and received by Empire are "charges" as that term is defined in Financial Code section 22200, i.e., "aggregate interest, fees, bonuses, commissions, brokerage, discounts, expenses, and other forms of costs charged, contracted for, or received by a licensee or any other person in connection with the investigating, arranging, negotiating, procuring, guaranteeing, making, servicing, collecting, and enforcing of a loan or forbearance of money, credit, goods, or things in action, or any other service rendered."

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Financial Code section 22306 provides as follows:

No amount in excess of that allowed by this article shall be directly or indirectly charged, contracted for, or received by any person, and the total charges of the finance lender and broker and any other person in the aggregate shall not exceed the maximum rate provided for in this article.

9. There is no provision in the CFL allowing licensees or any other person to directly charge, contract for, or receive DMV handling fees except as discussed in paragraph 10 below. And under Financial Code section 22306, Empire cannot otherwise charge an amount in excess of that allowed by Article 3 of the CFL (commencing with Section 22300). Financial Code sections 22303 and 22304 regulate the rate of charges for loans under \$2,500.00. The maximum interest rates and charges allowed under Financial Code sections 22303 and 22304 are approximately 30% per annum. While Empire may charge more than 30% per annum on loans of bona fide principal amounts of \$2,500.00 or more; the DMV handling fees must be incorporated into those charges.

10. Financial Code section 22202, subdivision (g) provides that "[m]oneys paid to, and
commissions and benefits received by, a licensee for the sale of goods, services, or insurance,
whether or not the sale is in connection with a loan, that the buyer by a separately signed
authorization acknowledges is optional" are not charges "if the sale of the goods, services, or
insurance has been authorized pursuant to Section 22154." Empire has not applied for, and the
Commissioner has not authorized Empire to "sale" DMV handling services under Financial Code
section 22154.

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|---|--|----------------------|--|
|   |  |                      | IV.  |
|   |  |                      | Unauthorized Business Activity                                     |
|   | 11.  | It was further dis   | covered during the regulatory examination that other business      |
| ac  | activity; a motor vehicle registration service, operated by a Speedy Vehicle Registration Service, |                      |  |
| w w   | was being conducted on the premises of Empire without prior written authorization in violation of  |                      |  |
| Financial Code section 22154.   |  |                      |  |
| V.  |  |                      |  |
| Suspension Statute  |  |                      |  |
|   | 12.  | Financial Code se    | ection 22714 provides in pertinent part:                           |
|   |  |                      | sioner shall suspend or revoke any license, upon notice            |
|   | and reasonable of the following:   |                      | pportunity to be heard, if the commissioner finds any of           |
|   |  | (2) The licensee     | has violated any provision of this division or any rule or         |
| regulation made by the commissioner under and within the authority of this                        |  |                      |  |
|   |  | division.            |  |
| VI.   |  |                      |  |
|   |  |                      | <b>Conclusion</b>  |
| 13. Complainant finds that, by reason of the foregoing, Respondent Empire Media                   |  |                      |  |
| Marketing, Inc. has violated Financial Code sections 22154; 22306 and 22346, subdivision (b), and |  |                      |  |
| 22  | 2306, and b  | based thereon, grour | nds exist to suspend the finance lender license of Respondent Empi |
| M   | ledia Mark   | eting, Inc.          |  |
|   |  |                      | VII.   |
|   |  |                      | <u>Prayer</u>  |
| WHEREFORE, IT IS PRAYED that the finance lender license of Empire Media Marketing                 |  |                      |  |
| In  | nc. be suspe   | ended for a period o | f up to 12 months.   |
| D   | ated: Augu   |                      | MANUEL P. ALVAREZ  |
|   | Los A  | Angeles, CA          | Commissioner of Business Oversight                                 |
|   |  |                      | By   |
|   |  |                      | Judy L. Hartley<br>Senior Counsel                                  |
|   |  |                      |  |
|   |  |                      |  |
|   |  |                      | -4-  |