DEPARTMENT OF

FINANCIAL PROTECTION AND INNOVATION

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IN THE MATTER OF THE PUBLIC HEARING OF:

CERTIFIED COPY

PROPOSED COMMERCIAL FINANCING DISCLOSURE REGULATIONS

VIRTUAL TRANSCRIPT OF PROCEEDINGS

Via Zoom

Monday, November 9, 2020

Reported by:

SHELBY K. MAASKE Hearing Reporter

Job No.: 29273DFPI

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15	VIRTUAL TRANSCRIPT OF PROCEEDINGS,	
16	taken via Zoom, commencing at 1:00 p.m.	
17	and concluding at 2:30 p.m. on Monday,	
18	November 9, 2020, reported by Shelby K. Maaske,	
19	Hearing Reporter.	
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3	Cassandra Dibendetto, Mode	erator	
4			
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Videoconference via Zoom; Monday, November 9, 2020 1:00 p.m.

MR. MATTSON: Hi, everyone. My name is Jesse Mattson. Welcome to the Department of Financial Protection an Innovations hearing on the Proposed Commercial Financing Disclosure Regulations. I am the attorney working on this. The moderator today is Cassandra Dibendetto. She is going to be making sure everyone is sticking to their five minutes to speak.

I have some guidelines to go over before we begin. Today we will be hearing public commentary on the Proposed Regulation Package for the Commercial Financing Disclosures. The documents related to those regulations can be found on our website if you need to reference them during the hearing.

Everyone wishing to speak during the hearing needs to use the Zoom application to raise their hand, and our moderator will call on you when it is your time to speak. We are asking that no person speak more than once in order to make sure everyone has a chance. Before you get into the substance of your comments, please state your name and organization for the record.

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We are trying to keep everyone to five minutes.

The moderator will let you know when your five minutes have elapsed. To make sure everyone has time, the moderator is reserving the right to mute anyone who goes beyond their five minutes to move on to the next speaker.

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We are going to let the hearing run until 4:00 p.m. or earlier if there are no persons waiting to speak. If you do not get a chance to speak today due to just the volume of speakers, we are also accepting written comments on the regulations that you can submit to the Department's regulations e-mail address which is regulations@dfpi.ca.gov no later than 4:00 p.m. today.

We need to make sure all the comments are received by the end of the hearing in order to accept them. We are recording this hearing, and it is also being transcribed. A transcript of the hearing and the comments of everyone speaking today will become part of the public record and will eventually be posted on our website when we get all of those documents ready.

19I don't know who wants to speak first, but that's20all I have got. I'm ready to hear your comments.

21 MR. REESE: My name is Gary Reese. I'm president 22 of State Financial Corporation. State Financial has been 23 a California ABL lender since 1967. We have been a CFL 24 licensee since 1995. Prior to 1995, we held a PPB 25 license. For the 53 years State Financial has been in business, ABL has been a stable product which has served generations of California businesses From when aerospace was king until now, to help California grow. ABL is not transactional; it's a relationship business and generates strong ties between lenders and their borrowers.

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For example, currently, State Financial's customers have been with us an average of six years. One account has been with us since 2000. Within the last year, one account has been with us for 19 years, and another for 23 left. Sometimes clients leave when they find times are good but return in harder times. For instance, today, 12 percent of our portfolio were repeats.

State is not alone in its ability to maintain strong relationships. This couldn't be done if clients didn't get the deal they believed they had signed up for or if their expectations had not been met. My point is a light touch of regulation has served borrowers well. I ask that the light touch be maintained, and that the Board adopts simple rules clearly directed for financing patterns currently in use.

21 My written comments filed last month focused on 22 keeping those regulations simple. I don't mean to repeat 23 them here, but I do want to reiterate three points. 24 First, to be successful, the matrix needs to be revised 25 with an eye to simplification. Hamid Namazie, an expert in truth and lending disclosure and representing the secured finance network, will direct a portion of his comments to the difficulty in completing the matrix. I ask that the Commission take his comments to heart.

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Second, the regs do not allow an apples-to-apples comparison between different financial products, particularly ABL to MCA. This is because under the regs, fixed upfront costs are spread over the time it takes us to collect first advance, something, like, 40 days, rather than determine any agreement normally a year or even longer.

This doesn't make sense when the expectation of all parties is that there will be a loan balance maintained over the life of the contract. A savvy borrower would have to reverse engineer the matrix to determine the cost over the life of the loan. An unsavvy borrower will simply be misled.

Third, the regs require too many speculative assumptions. For instance, the amount of collections, time of advances, collateral balances, and others. As a result, even with a common interest rate, inconsistent assumptions among lenders will result in a different APR.

The speculative assumptions provide an opportunity for unscrupulous lenders to lowball assumptions resulting in a lower rate, and stacking assumption upon assumption may magnify the error of each. Thus, the safe harbor should be incorporated into the regs to protect honest lenders who, in their assumptions which, after all, will often be based on the borrower's own estimates relating their business and their needs.

Finally, as long as I have been in the industry, ABL has served California borrows well without disturbance to borrower's expectations. I ask the regs and the matrix be amended, to be simplified, and to keep the pipeline of credit open for California borrowers. Thanks.

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MS. DIBENDETTO: Thank you.

Up next, we have Hamid Namazie.

MR. NAMAZIE: Thank you. I'm Hamid Namazie, partner in Los Angeles Office of International Law Firm of McGuireWoods. I focus my practice on representing asset-based lenders and factors, and have a great deal of experience with consumer finance companies and the disclosure requirement applicable to them.

19 I'm here today, as Gary stated, on behalf of the 20 Secured Finance Network, which is a 76-year-old trade 21 association representing mainly asset-based lenders and 22 factors across the United States and internationally. 23 Gary with State Financial, as he said, is one such 24 members.

25

Asset-based lending and factoring is a \$60

billion outstanding in California. And over the past 25 years, have average less than one half of one percent of losses. So it's a very popular product. It's used in small businesses frequently throughout California. Even at the peek of the Great Recession, there was no more than one percent of losses.

These are time-honored and well-managed products that are aligned with the best interests of small businesses. As SFNet members include large lending institutions as well as lenders who are themselves small businesses, providing commercial financing to other small businesses.

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It is important for small businesses in our state to continue to have access to all commercial financing products which are currently available them. We fear the disclosure requirements and related regulation will have a negative impact on such access to capital.

It's important to note that SFNet members are very supportive of meaningful laws and regulations which require the disclosure of information to small businesses so that the small business can make informed decisions as to which source of financing is best for them.

23 We have been clear since before the enactment of 24 SB 1235 that we are supportive on the intent of SB 1235, 25 and wish to simply make sure that disclosure requirements are such that can be complied with, recognizing that it is difficult, if not impossible, to fit all commercial financing products into one box with uniform disclosures.

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With that in mind, let's take a quick look at disclosures as set forth in the proposed regulations. I wish we had the time to go row by row and column by column and explain how these disclosures can be problematic for asset-based lenders and factors. Since we don't have the time, here are some of the highlights.

10 The fact of disclosures that an estimated annual 11 percent rate be disclosed is our first discussion point. There are a variation of factoring products, but the most 12 13 simple variation of the product is when the account receivable owed to the small business is purchased by the 14 15 factor for a purchase price less than the face amount of That discount varies on the character of the 16 the invoice. customer who owns the invoice, but it generally is about 17 18 five percentage points.

For example, let's assume a thousand-dollar invoice is sold to a factor with a five percent discount, and the small business has advanced a purchase price of \$950.00. How does the provider create a disclosure based on these facts?

24 Well, Section 3000 of the regulations suggest 25 that the APR is to be determined based on the payment of the invoice on the last day of its payment terms in the case or a determination based on a single transaction, and based on actual payment terms of the invoice in an example translation.

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Clause E of Section 3000, and applying the above facts, if the invoice is purchased on Day 30 of the 60-day term invoice, the factor has to annualize a five percent discount rate for 30 days, which means it has to disclose an APR of 60 percent. Using Clause B of Section 3000, the factor can make the disclosure based on a 60-day term which results in an APR of 30 percent.

The same transaction results in a wildly varying APR depending on which section is used. In either event, the reality is that the cost of the factoring is five percent -- is a five percent discount, and the APR is meaningless and confusing. Also, it creates the impression that the factoring product is extremely expensive, when in reality, it may be the cheapest source of capital available to the small business.

Because of this, as Gary stated, small businesses may see this disclosure and the inaccuracy that it creates and walk away from factoring when, in fact, the factoring product might be the best product available to them.

Let's take a look at asset-based lending. Similar issues exist here. To identify one of the issues, the disclosure requires that the lender use an assumed advance under the revolving credit facility. In order to determine the APR, the interest rate as well as the fees will be taken into account to calculate the APR under the assumed advance amount.

A revolving asset-based credit facility has a number of variables that need to be made static in order to calculate the APR. The regulations require that the following assumptions be made: One, a single advance is made that stays outstanding over the year. And two, a certain amount of daily collection be assumed which are applied --

MS. DIBENDETTO:

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MR. NAMAZIE: Can I finish my sentence? MS. DIBENDETTO: Sure.

That is your time, Mr. Namazie.

MR. NAMAZIE: With asset-based lending, these 16 assumptions create a false calculation, just as I said in 17 18 factoring. So here we just have a quick proposal we'd 19 like the DBO to take into account. Asset-based lenders 20 actually look at monthly outstandings in order to 21 determine the income that they generate off any 2.2 transaction --23 MS. DIBENDETTO: That is your time. 24 MR. NAMAZIE: Thank you very much.

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MS. DIBENDETTO: Up next, we have Syndee Breuer.

1 Hi. Thank you for allowing me the MS. BREUER: 2 opportunity to speak. I am Syndee Breuer, Executive Vice 3 President and Western Region Manager for Rosenthal and 4 Rosenthal of California. Rosenthal is a third-generation, 5 family-owned -- and yes, still the Rosenthal family -commercial finance company that has been in business since 6 1938. Our corporate headquarters are in New York, and we 7 have had an office in California for 18 years. 8

I have personally been in the commercial finance 9 10 industry for 30 years, the last 11 with Rosenthal. We are 11 a provider of factoring, asset-based lending, and purchase-order financing. We are not transactional 12 13 driven, but rather relationship in nature, whereby our 14 client relationships lasting in excess of three to five 15 years, and many for much longer. Many of our clients are referred to us either by their trusted advisors, that 16 17 would be their accountant, attorney, or banker, or through client referrals. 18

We principally factor and finance small and medium-sized businesses at all life-cycle stages of the business from inception, start-up, to growth, and even businesses in a downward trend.

23 While we agree it is helpful to have meaningful 24 comparisons of rates and fees, it's imperative to ensure 25 an apples-to-apples comparison. Too many assumptions make the comparison meaningless and may lead the small business owner to make a decision that is not in its best interest.

Further complicating the apples-to-apples comparison, there are many different forms of factoring including recourse versus nonrecourse, notification versus non-notification, single-invoice discounting, receivable-management services, borrowing versus non-borrowing, and each having its own pricing nuances.

We need clear regulation on how to comply. If my attorneys can't figure out the chart to ensure compliance, how can I be sure I'm complying? I urge that at a minimum, a safe harbor provision for good faith attempts and compliances included in the DBO's proposed regulations.

Unless my attorneys can advise the Rosenthal family that we can clearly comply with the regulation and are not at risk for litigation trolls, we will have no choice but to exit the lower end of the market and stop providing loans to the very businesses that the regulation is trying to protect. Thank you for your time and consideration.

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MS. DIBENDETTO: Thank you.

Up next, we have Scott Riehl.

24 MR. RIEHL: Hi. Thank you very much. And Jesse 25 and Charles, I want to give our best to the new department, and for all the work we know you guys are doing to promulgate these rules.

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For those I haven't worked with, my name is Scott Riehl. I am the vice president of State Affairs for the Equipment Lease and Finance Association. I just wanted to put a face on the comments that we put forth.

We represent the companies that own the airplanes that lease to the airlines, that own the locomotives and railway cars that they lease to the railroads, the construction equipment and cranes that they lease to help build the cities in California, the cargo ships and containers that dock in San Diego and other parts of California, and the software companies, just to name a few.

15 We also represent the banks and finance companies that finance the leasing of that equipment. What makes 16 our transactions different -- and it's something that I 17 18 understand and appreciate Senator Glazer understood, and I 19 believe the Department does as well -- is that every one 20 of our transactions, and all the transactions of our 21 companies, are business to business. Secondly, these 22 transactions are specifically guided and governed by the 23 UCCC, specifically Article 2(a). Lastly, I'll just say 24 that on an annual basis, we do -- the industry does about 25 \$148 billion a year in these types of equipment-lease

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transactions.

We have filed our comments, and I believe that Charles Cross with Wells Fargo will highlight a couple aspects that we believe can strengthen the comments. Again, we want to thank the Department and congratulate your new formation and wish everyone the best. Thank you, Cassandra.

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MS. DIBENDETTO: Thank you.

Up next we have Charles Cross.

MR. CROSS: Thank you. Can you hear me okay? MS. DIBENDETTO: Yes.

MR. CROSS: Thank you. We just wanted to get a few specific points in no particular order of priority. One of the references throughout the course of the regulations is to accrued interest since the recipient's last payment, and this appears in sections relating to prepayments and the calculation of finance charges.

18 We think that the definition is a little bit too 19 limited because the accrued interest can occur and remain 20 outstanding for time periods for before the last payment 21 was received. So we just wanted to point out if we use 22 accrued interest since the last payment, you are 23 effectively deleting from the obligations of the borrower 24 accrued interest that accrued prior to the time of the 25 last payment but remains outstanding.

1 The second point I wanted to make was regarding 2 the time of extending a specific commercial financing offer. We think the initial definition that was in the 3 prior drafted rights worked a little bit better because it 4 5 referred to communications at the time that the final offered was made. The problem with the way this 6 definition has been revised, where it says that it has to 7 be at the time with a specific amount rate of price quoted 8 to the recipient, is that there is a lot of negotiation 10 that goes on between the provider and the recipient that 11 leads up to the point where a final offer may be made.

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Technically, if we had to give a disclosure every 12 13 time a quote is given, i.e. we provide a price, the 14 customer gets back and says they want a different price 15 and confirms a payment amount. Every time we do that with the regulations right now, it seems to say we have to make 16 a full disclosure every time that is done, as opposed to 17 18 waiting for the deal to be actually formed. And then when 19 we get to the final offer, i.e., the terms that the 20 parties have settled on, and giving a disclosure at the 21 time, we think makes a lot more sense.

22 It is administratively more easy for lenders to 23 comply with and it doesn't bury the customer in a lot of 24 disclosures that it will be using because it's not in the 25 interim when the final offer was provided.

1 Going along with that comment, we don't think it 2 makes an awful lot of sense to consider that a commercial 3 finance offering takes place when an amendment occurs, 4 that's because when an amendment occurs, it is usually at 5 the request of the customer. The deal is already made. The customer isn't comparison shopping at that point, nor 6 asking for payment relief or changing payment, so it's not 7 like they're going out and seeing what their existing 8 9 legal obligation is compared to something that someone 10 else could give.

We would like to see the commercial finance offer definition limited to the time the actual deal was entered into as opposed to midterm changes. We don't think it would be useful for the customer to have disclosures every time -- for example, they request term extensions or request a payment deferral for a couple of months. Again, I think the regulations will require that as written right now.

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The third point I wanted to make is that we think leasing and financing should be created the same as asset-based lending and open-end credit in terms of the use of approved credit limits or approved funding amounts.

Because just like those products that are specifically authorized for approved credit limits and funding amounts, these loan approvals can often be an aggregate approval where we give the customer, say, a million dollar approval, but it might be broken down into \$200,000.00 or \$300,000.00 chucks to fit the customer that is scheduled for delivery, and there might be a separate lease entered into each time a takedown occurs, but it's all underneath an aggregate approval that exceeds the disclosure threshold.

We are looking for some clarification of the disclosure threshold provisions so that leasing and closed-in lending would be treated the same way as asset-based lending in terms of the ability to use the credit limits. That does it for my comments. Thank you.

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MS. DIBENDETTO: Thank you.

Up next we have Natalie Pappas.

Natalie, I have no audio on you right now. We will go back.

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Up next, Katherine Fisher.

18 MS. FISHER: Thank you. And thank you for the 19 opportunity to share comments today regarding the 20 Department of Financial Protection and Innovations 21 Proposed Commercial Financing Disclosures. My name is Kate Fisher. I'm here on behalf of the Commercial Finance 22 23 Coalition, a group of responsible finance companies that 24 provide capital to the small and medium-sized businesses 25 through innovative methods.

I am a partner at the Law Firm of Hudson Cook. My legal practice focuses on helping providers or consumers and commercial finance comply with state and federal law. I represent both providers of small business funding and companies that invest in and finance those providers. Commercial Finance Coalition members offer term loans and purchase of future receivables transactions.

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9 Over the past three years, its members have 10 provided roughly \$180 million in financing to small 11 businesses in California. The Commercial Finance 12 Coalition supports California's efforts to make business 13 financing more transparent. However, the Commercial 14 Finance Coalition opposes requiring an APR disclosure.

15 I've submitted written comments on behalf of the Commercial Finance Coalition setting out our legal 16 analysis. And today, rather than go into a legal 17 18 analysis, I would like to discuss the practical problems 19 with operationalizing an APR disclosure. These 20 operational problems may stifle innovation and limit 21 opportunities for California businesses to obtain 22 badly-needed capital.

This is particularly the case for sales-based finance transactions. Most providers of sales-based finance are small business themselves. They agree with providing meaningful cost disclosures, but they are very concerned about their ability to provide and operationalize an APR disclosure.

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A sales-based finance transaction is really very simple. After receiving financing, the business pays a percentage of its sales up to an agreed maximum amount. If the business's sales go up, the business's periodic payment also goes up. If sales go down, the business's periodic payments, accordingly, also go down. If that business is burned down in a fire or closes because of COVID-19, the business pays nothing until it can reopen its doors.

13 This flexibility is the reason why providers of sales-based financing cannot effectively operationalize an 14 15 APR disclosure. As one provider told me the State of California would effectively require providers to guess 16 our way through this. Specifically, there are two 17 fundamental elements of APR. First is the term of the 18 19 transaction, and second, the amount of periodic payments. 20 Providers of sales-based finance will have to guess how 21 long the term of the transaction will be.

The assumption that one provider may make regarding the length of the term may differ from the assumption of another provider for the exact same transaction. As a result, APR is not an effective comparison tool for these transactions. Also, providers will have to guess how much each periodic payment will be.

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Then there are the guesses upon guesses in that the APR disclosure requires a provider to estimate or guess any reasonably anticipated true-up. A true-up reflects whether the business's sales have increased or decreased. This requires the provider to, in advance, look at each business who has applied for financing and guess whether at any point in the undetermined future that business will make more or less money; therefore, resulting in higher or lower periodic payments.

How would a provider operationalize this 12 13 requirement? Disclosing the total cost of capital as a 14 dollar amount is the most helpful disclosure when 15 comparing across products because there's no guesswork. The alternative, the annualized cost of capital 16 17 disclosure, is far better than APR because it provides a 18 straightforward formula that enables providers of all 19 commercial financing products to make the same 20 assumptions. As a result, the annualized cost of capital 21 disclosure provides a true comparison of the cross 22 products.

The Commercial Finance Coalition appreciates your efforts in drafting the proposed regulations, and they respectfully request that the Department reconsider

1 requiring an APR disclosure in favor of a disclosure that 2 leaves out the guesswork. Thank you. 3 MS. DIBENDETTO: Thank you. 4 Up next we have Heidi Pickman. MS. PICKMAN: Hello. My name Heidi Pickman, I am 5 with CAMEO, the California Association for Micro 6 7 Enterprise Opportunity. I appreciate this opportunity to give public comments, and congratulate the team for the 8 great work they have been doing so far. And now we are 9 10 looking forward taking it over the finish line. 11 SB 1235, once again, proved that California is a leader in closing a loophole in the law in order to 12 13 protect small businesses from misleading disclosure 14 practices that are basically degrading the small business 15 financing market. New York passed a small Truth and Lending Act in July, and there is a federal version also 16 introduced into U.S. Congress this summer. 17 18 The importance of these disclosure rules is all 19 the more important today. It's no secret that small 20 businesses are suffering because of the COVID-19 pandemic. 21 I am sure everybody has read the news. We have seen 22 dramatic number of closures and record losses. And 23 unfortunately, the pain has not been equal across the 24 board. 25 African-American immigrant business owners

dropped by 41 and 36 percent more. That's almost two times the overall rate of a 22 percent drop. There's a lack of transparency that could be the difference between survival and failure if a business ends up with a credit product they can't afford or don't understand.

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It's the transparency in small-business financing that's really important to our communities of color. A Federal Reserves Small Business Credit Survey that was published in December -- so pre-COVID -- found that minorities get smaller amounts of financing then they are looking for as compared to white owners.

Minority-owned firms more frequently apply for potentially higher costs and less transparent credit products. Hispanic-owned firm applicants sough merchant cash advance products more frequently than white-owned businesses. That's 15 percent compared to eight percent, so almost double. And same, black-owned businesses applied more frequently compared to white-owned firm applicants, seven percent to three percent respectively. It's mostly because they lack access to capital elsewhere.

We used to talk about access to capital, now we are talking about access to affordable capital. And for business owners to know what's affordable, they need good information. It's an Economics 101 principle that a market needs full information for that market to be competitive, and disclosure rules are only ensuring that market competition. Finance companies that are willing to play by the rules will compete on price or service or other competitive factors.

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Something else we learned in Econ 101, providing better and more products for small -- that something else -- providing better and more affordable products for the small business owner. The market failures in small business financing today come at a great cost in small businesses in California's economy.

11 CAMEO is part of the Responsible Business Lending Coalition, and we've estimated that SB 1235 implementation 12 13 could save 127,000 California small businesses somewhere between \$1.5 billion to \$12 billion annually with a 14 15 disproportionate benefit to about 50,000 business owners of color, and that could benefit 1.5 million employees and 16 has a potential to create up to 25,000 new local jobs. 17 So 18 if small businesses are the canaries in the coal mine when 19 it comes to the economy, then the plight of 20 African-American small businesses show the state of our 21 soul.

If the State and country are going to weather this crisis to the best of our ability, that means protecting our small businesses is a priority, and protecting African-American businesses is an imperative. Thank you for all the work that you have done. And you
 have gotten our comment letter that we agree with by the
 Responsible Business Lending Collation, and that is all
 for me.

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MS. DIBENDETTO: Thank you very much.

Up next we are going to try Natalie again. Unfortunately, Natalie is having a technical issue.

Right now we will bring up Greg Hoover.

MR. HOOVER: Hello. My name is Greg Hoover, general manager at Rabo AgriFinance. Our company provides unique point-of-sale finance products for farmers so they can purchase crop inputs such as seed, crop protection products, and fertilizer from their local retailers at attractive interest rates while delaying payments until after crops are harvested.

These finance programs are typically sponsored by a crop input manufacturer or retailer, and each tailored to specific market needs, rates, and terms that benefit participating farmers with improved cash flow below market rates while providing reduced dealer or retailer accounts receivable and increase sales for the program sponsors.

We'd like to call your attention to the comments we submitted on October 28, 2020. A key issue we would like further clarification on is an understanding that the proposed rules do not apply to agricultural lenders. Our crop input finance program does not fit neatly into any of the defined categories covered by the proposed rule.

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Given the nature of agricultural lending and the terms of Rabo AgriFinance input finance program, the protections of the proposed rule are unnecessarily to protect borrowers. This is consistent with the California Financing Law which excludes various types of agricultural lending and lenders from the scope of the law.

Moreover, from a fairness standpoint, farm credit system institutions are exempted by statute from the requirements altogether, even though they offer similar products and services to the same agricultural borrowers as Rabo AgriFinance. This creates an uneven playing field that could negatively impact the financing alternatives and opportunities available to farmers and agricultural retailers.

18 In order to preserve competitive quality Rabo AgriFinance should be afforded the same treatment as 19 20 the farm credit system institution and exempted from the 21 rules as the organization serves similar agricultural 22 borrowers. An exemption would ensure Rabo AgriFinance 23 can continue providing California growers 24 highly-attractive interest rates and financing options to 25 efficiently and effectively produce their crops each year. While we believe an exemption from the Rabo AgriFinance input finance program is the best way to promote competitive equality, at the very least, the proposed rules need to be amended to even give Rabo AgriFinance a chance to comply, as in their current form, compliance is not possibly.

Our October 28th comment letter contains a 7 thorough discussion of this concern. But to summarize the 8 9 proposed rules require upfront disclosure of various terms 10 like interest rate and payment deadlines; however, these 11 terms are not known at the time Rabo AgriFinance offers a 12 contract to a farmer. They necessarily depend on what 13 retailer program the farmer chooses to use. Those 14 retailer programs are not uniform. Their interest rates 15 and payment terms vary.

So unless the rules are amended to allow 16 17 Rabo AgriFinance input finance program to use sample 18 transactions in its disclosure form, Rabo AgriFinance will 19 not be able to comply with the rules and may have no 20 choice but to cease providing access to its input finance 21 program to California farmers, which would remove a valuable market for agricultural retailers and 22 23 manufacturers, and put many farmers, particularly those 24 who do not own their own land, at a serious financial 25 Thank you for your time and attention. risk.

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MS. DIBENDETTO: Thank you.

Up next we have Steve Denis.

Hi, there. Can you hear me? MR. DENNISON:

MS. DIBENDETTO: We can.

MR. DENIS: My name is Steve. I am the executive director of the Small Business Finance Association. We are an alternative trade finance association composed of companies who offer commercial financing nationally and in the State of California.

10 First, I want to thank the Commissioner and the 11 staff at the Department for their dedication to this 12 issue. We are deeply concerned by the proposed 13 regulations in their current form, but we do appreciate 14 your willingness to learn more about our industry. 15 Everyone participating in this hearing shares the same goal, providing meaningful disclosure to business owners 16 17 in California.

18 In early 2018, we met with Senator Glazer about 19 SB 1235, and provided him a history and our view of APR 20 disclosure. Senator Glazer's intent was to create a 21 disclosure that can be used to compare the cost of capital 22 across product types and present it in a way that was 23 meaningful to business owners. Immediately, Senator 24 Glazer recognized the complexity of APR and its limited 25 value as a cost-comparison tool.

During the legislative process, he amended the bill to remove the APR requirement and replace it with annualized cost of capital, a metric that most individuals think is an APR. Unfortunately, some industry participants were opposed to the ACC concept because, as they argued, the metric was untested. We respectfully disagree.

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ACC is a basic math calculation that is used in 8 9 finance every day. However, we do agree that the 10 Department should test any proposed metric before implementation. After all, the intent of the law is to 11 provide meaningful disclosures that are easy to understand 12 13 and using terms and numbers that make sense to allow merchants to make the best financial decisions for their 14 15 businesses.

In early 2019, Senator Bradford wrote to the DBO asking them to do just that, test proposed disclosures with actual merchants. This would follow the lead of other major regulators, federal and state, and generally just seems to make sense. We were encouraged when the DBO decided to move forward with testing and released an RFP.

It was clear the DBO found testing to provide value and considered it an important part of the regulatory process. Unfortunately, the DBO never conducted testing. Discouraged, the SBFA decided it was important to test these disclosures with actual merchants.
 We hired Clyman Research, a nationally-recognized firm and
 experts in testing financial disclosures, to complete
 focus-group testing in California. The full report can be
 found on our website, SBFassociation.org.

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There is also testing consistent with other studies conducted on disclosures and, specifically, APR. I want to share a few key findings that we hope to be considered when the Department continues with implementation of SB 1235. First, the testing clearly shows that more information or over disclosure of terms is confusing.

13 Participants performed more poorly with disclosures that provided more information during 14 15 cognitive questioning. They were less able to identify important details, and would commonly select a product 16 that was more expensive or have less-favorable terms. 17 18 Unfortunately, confusion is the intent of some industry 19 participants who use disclosures that are designed to be 20 confusing and distract customers from the price, the 21 terms, and who is actually making the financing offer.

22 Second, APR is confusing. Most people do not 23 understand it. Nearly all become more confused. Their 24 results have also been confirmed by studies conducted by 25 the CFPB and even the Australian Finance Industry Association. In September 2018, the AFIA tested smart box disclosure with participants in Australia. I don't believe the study was ever publicly released. But when asked which of the metrics that are disclosed in the smart box are the most important, APR ranked 10 out of 12 behind metrics like total cost and loan amount.

The AFIA studies recommended removing APR from the disclosure altogether and replacing it with total interest percentage, a similar metric proposed by Senator Glazer. All studies on this topic, including the SBFA study and work by the CFPB reached the same outcome, APR isn't meaningful and causes confusion.

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I encourage the Department and other industry stakeholders to review our study to learn more about how California businesses view disclosure. The study confirms that APR does not provide and apples-to-apples comparison as intended by SB 1235. APR is a flawed metric that is confusing to business owners, and doesn't accurately reflect the true cost of short-term, daily-paid products.

20 Moreover, the study finds that overall 21 comprehension of the disclosures is undercut when business 22 owners don't have the cognitive framework to understand 23 the complex construct. It is undercut further when they 24 are asked to use flawed understanding to make comparisons, 25 and ultimately, the best decision for their business. We respectfully urge the Department to conduct testing on any disclosure before implementation as they intended. We believe testing well help the Department satisfy the intent of SB 1235, which tasks the Department to provide a meaningful annualized metric to California business owners. We strongly believe actual California businesses should have a voice in this process. Thanks.

MS. DIBENDETTO: Thank you, Steve.

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Up next we have Scott Pearson.

MR. PEARSON: Okay. I think I have been trying to unmute myself and you have been trying to unmute me, and we've been muting and unmuting in sequence. Sorry about that.

Thank you for the opportunity to speak today. My name is Scott Pearson. I'm a partner with Manatt, Phelps & Phillips in Los Angeles. I am here on behalf of the Small Business Finance Association as their counsel. You just heard from Steve Dennison about that, so I won't repeat the description of what SBFA is.

20 We submitted a written comment letter on this 21 round. We have submitted a number of comment letters on 22 the prior rounds for these regulations, and want to thank 23 the Department for its careful consideration of those 24 letters. Clearly, the Department has been quite 25 thoughtful in listening to constituents, and we appreciate that very much because every round of the regulations, in our view, has been an improvement.

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This is really important rulemaking. It's important that we get this right. Small businesses are really the engine of job creation. In California, they are incredibly important in terms of taking care of all people in California. It's important that we get this right.

The initial statement of reasons acknowledge that 9 10 the regulations as proposed could potentially drive some 11 companies out of the California market. You have heard from some of the other people testifying today that that 12 13 is a possibility, and if that happens, then we are going 14 to lose more jobs in California, and capital availability 15 will be reduced for small businesses in California as well, which will lead to additional job losses. 16

I don't want to address any of the topics that are in the comments letters. You have written comments. I'm available if anyone wants to discuss those. But I do want to bring to the Department's attention some procedural matters which we think are important.

California, as you know, has a very strong commitment to transparency and to open public hearings, and we have some concerns about this hearing and the way that the hearing was noticed. We think that the Department ought to consider curing those issues by having another hearing that's been noticed correctly.

First of all, there was only one week of notice given for the hearing. It's very difficult for people to schedule things only a week in advance. We think more notice ought to be provided for a hearing in order to comply with the statutory requirements.

Additionally, the distribution of the notice 8 9 appears to be incomplete, and it's not clear to me why 10 that's the case. I don't know if there is a technical I can tell you I did not receive the hearing 11 issue. notice. I have submitted a whole bunch of comment letters 12 throughout this process and I have been pretty active. 13 14 And I have submitted requests for notice and I didn't get 15 the notice of this hearing. I didn't get a request for comments on one of the prior rounds either. 16

17 I have spoken to a number of other people who 18 also have filed requests with the Department for 19 regulatory notices who have not receive the notices. 20 That's a problem for obvious reasons. If people aren't given notice of the hearing, then they don't have an 21 22 opportunity to attend and present their views. We think 23 that that is something that really ought to be considered 24 and addressed.

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Secondly, the initial statement of reasons

1 accompanying the proposed rules, among other things, 2 doesn't address reasonable alternatives or explain why 3 they were rejected. This isn't the first round of 4 commentary. There's been a lot of discussion in, you 5 know, all of these voluminous comment letters that have been submitted over time. 6

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Also, frankly, when the legislation was being considered about alternatives, the most important example 8 being the annualized cost of capital as an alternative to 10 APR, the initial statement of reasons does not address 11 that at all. It doesn't summarize it or it doesn't 12 explain why it was rejected. That's only one of many 13 issues.

14 We've provided some other non-exhaustive examples 15 in our comment letter. We think it would be appropriate for the Department to correct these issues now rather than 16 moving forward with a regulation that has problems. 17 So 18 thank you very much for the opportunity to speak today. Thank you for your careful consideration of everyone's 19 20 comments. And as indicated, I'm available in case anyone 21 would like to discuss anything. Thank you very much. 22 MS. DIBENDETTO: Thank you. 23 Up next we have Jan Owen. 24 MS. OWEN: Thank you, Cassandra. Good afternoon,

25 everyone. As many of you know, as the former commissioner
for the Department of Business Oversight, the process of drafting these regulations started with the passage of 1235. I know everyone in the Department has been working extremely hard on these issues. And now, as a member of the public, I, again, want to thank you for your service and your efforts, all of you.

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I am representing today the Commercial Finance Coalition. I will not repeat what you will or have heard from others today, but we would like to know more about the process of promulgating these regs. We understand from the statement of reasons, that the Department did not rely on any study results or any outside APR, APP, and defended analysis.

14 I want the Department to understand that the 15 companies that belong to CFC are trying to get this right. With that in mind, we need to know more about your 16 17 analysis, and that we understand what the Department's goal and final analysis is. We are aware of public 18 19 comments provided by interested parties on the previous 20 proposed regs, but we also are interested in other 21 information gathered by the Department but not yet 22 publicly provided. Short and sweet today. Thank you 23 again for this opportunity. Please reach out to me should 24 you have any question or comments. Thank, Cassandra.

MS. DIBENDETTO: Thank you.

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Up next we have Jesse Carlson.

MR. CARLSON: Good afternoon. My name is Jesse Carlson. I'm the general counsel of Capatus. Capatus is a provider of multi-financing across the country and in California, and has been a CFL licensee since 2008. We appreciate all the Department's work on the disclosure regulations.

A great disclosure is something that we at Capatus support and appreciate the efforts to do something very difficult that has not been done before which is to create a disclosure framework for small business commercial financing. We have submitted comment letters throughout the process, but we would like to emphasize three critical points to implementing these regulations.

15 The first is that there is no safe harbor or even mechanism to get input from the DBO, or its new name at 16 17 this time. We would appreciate a mechanism by which we 18 could review the disclosures, should the regulations pass 19 in the current form, such as that we can get input to make 20 sure we are complying and don't run to any issues when we 21 get into an examine there is a disagreement in terms of 22 how we have interpreted one part of the regulation or the 23 other.

In addition, there are two critical metrics to a small business that we believe are not currently included within the disclosure that are required. The first is there is no separate line item for any fees charged by a broker or a arranger of commercial financing. There are industry participants who use brokers and include their fees within the finance charge paying separately. We believe that small businesses should know the amount being paid to a broker to assist them in arranging the financing.

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Second, as we read in the regulations, there is 9 10 no clear disclosure of the total cost of the financing for 11 the small business. The total cost is something that's calculable across all products as the ABL lenders have 12 13 mentioned, and as many of our product work. There is a 14 fixed finance charge, not a periodic rate that's charged, 15 such that what you see is what you get in terms of the 16 cost.

We would like to ensure that small businesses understand that a product that may have a low nominal rate, it may have a higher total cost given that the cost is dependant on the term, such that a lower rate for a longer term my be more expensive. And if the business can afford a larger periodic payment, they will end up having lower finance charges.

I will not repeat what is in our letter, nor discuss the debate over APR. We stand ready to comply, 1 and would like the Departments assistance in ensuring that 2 our disclosures are accurate and consistent. We also 3 believe, as I mentioned, those two additional areas of Thank 4 disclosure would greatly benefit small businesses. 5 you very much for all your work on this. We are, of course, available for any follow ups on our letters or our 6 7 comments here. Thank you.

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MS. DIBENDETTO: Thank you.

Up next we have Alexis Shapiro.

MS. SHAPIRO: Good afternoon. My name is Alexis Shapiro, and I'm the general counsel at Ford Financing. Ford Financing is a financial technology company that provides working capital to small and medium-sized business across the country. I thank the DFPI for affording us the opportunity to provide commentary on the proposed regulations here today.

Since its founding in 2012, Ford Financing has provided financing to more than 23,000 business with over \$900 millions in capital to fund their operations.

20 California is home to one of Ford Financing 21 largest customer bases. Our small business customers are 22 often turned away by traditional banks due to a lack of 23 time in business, uneven revenue flow, or blemished 24 credit. As an alternative to traditional loans, we 25 provide our customers with what the proposed regulations called sales-based financing.

Through sales-based financing, customers can secure quick, upfront capital in exchange for a certain percent of their future monthly revenues. Unlike with a traditional loan, the primary benefit of sales-based financing is that if our customer's revenue decrease, so to do the required payments to us.

Ford Financing supports efforts to improve 8 9 transparency in the alternative financing industry. We 10 believe though that such disclosures should allow for meaningful cost comparisons that small businesses can use 11 to better inform themselves. Traditional loans for which 12 13 APR was designed require unconditional repayments during a 14 fixed term that are not contingent upon the customer's 15 actual sales receipts. Thus, it is easier to calculate and understand APR on that product. 16

Comparatively, sales-based finance differs from 17 18 traditional loans in that the repayment term length is not 19 If a company is experiencing financial troubles, it set. 20 will be afforded a longer time to submit its payments. We 21 have had many, many customers, especially during the 22 current pandemic, who's payments have been suspended or 23 drastically reduced, thereby lengthening their payment 24 remittance period.

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Had we predicted an APR on their financing on

Day 1, in retrospect, it would have been misstated. Moreover, implying or suggesting that there is a fixed repayment period through an APR disclosure, will obscure the products fails contingent repayment structure and potentially confuse the customer into thinking they are receiving a fixed-term loan when they are not.

The confusion and potential misinformation flowing from an APR disclosure on sales-based financing products would be a disservice to the small business that we are all here today trying to the help.

It is worth repeating that a recent study commissioned by the SBFA, which Mr. Dennison referred to earlier in the hearing, indicated that the key metrics small businesses consider is the total cost of financing. In other words, these small business owners simply want to known how much they will have to pay and when. APR will not universally provide them with that information.

Moreover, if, in fact, APR is ultimately adopted as a required metric, Section 3001(b) of the proposed regulations as currently written may lead to substantial litigation. Section 3001(b) specified that an APR calculation will be considered inaccurate if it is more than one-eighth of one percentage point above or below current APR calculation.

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In existing APR disclosure regimes, similarly

slim margins for error have led to severe penalties and aggressive litigation resulting from noncompliance that is neither intentional nor done in bad faith. Companies in the past have been ordered to pay millions of dollars in penalties for miscalculating APR by even one-tenth of a percentage point.

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Here, where there are so many estimates being fed into the APR calculation, the potential for APR is to ultimately turn out to be different than that originally projected is high. In addition, Section 3003(a) of the proposed regulations requires sales-based financing providers in arriving at their APR calculation to account for reasonably anticipated true-ups. Meaning, those adjustments made to a customer payments as the revenue fluctuates.

16 However, true-ups by the very nature, are not 17 able to be anticipated. If a customer experiences 18 extremely poor sales performance, for example, true-up 19 adjustments could result in a transaction that was 20 originally estimated to be completed in six months, to 21 actually take a year to receive full payment. In such a 22 scenario, the APR originally disclosed will have been 23 strikingly inaccurate providing fodder for plaintiff's 24 attorneys to file suit or for penalties to be imposed. 25 Sales-based financing providers should not have to risk litigation for APR calculations that ultimately prove inaccurate due to the funder's inability to precisely predict the daily revenues of the small business funds. Thank you again for the opportunity to provide our views here today.

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MS. DIBENDETTO: Thank you.

Up next we have Bianca Blonquist.

MS. BLONQUIST: Thank you. My name is Bianca. I manage policy operations for Small Business Majority. We are a 501(c)(3) nonprofit education and research organization. We are not membership based; we educate small business owners on how to navigate financial services system safely and engage in third-party independent poling and research.

I urge you to implement the proposed regulations to promote transparency in lending, especially in light of the positive economic impact these disclosures requirements would have on California small business owners, the marketplace, and the state economy as a whole.

I appreciate the comments that many of my colleagues have already made for including APR is the only way for small business owners to be able to fairly shop for capital, and small business majority echos these statements. Put frankly, APR is the only price metric that enables apples-to-apples comparisons between financing products of different types, different amounts, and term lengths. And it is a familiar term to both borrowers and financiers and has been vetted by over 50-plus years of the Truth and Lending Act.

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5 We know that small business owners are often confused about how to best make apples-to-apples 6 7 comparisons when shopping for credit. While all small business owners would benefit from clear rules to play by, 8 9 those that are most underserved, minority-owned, 10 immigrant-owned, and smaller businesses, that disproportionately apply for online financing, they would 11 benefit the most from the ability to comparison shop under 12 13 the new disclosures required.

14 Our scientific survey showed that 90 percent of 15 business owners want more transparency in the 16 alternative-lending marketplace. Currently, many of the nonstandard terms like "simple interest rate" or "fee 17 18 rate" that are used, further confused small business 19 The Federal Reserve recently released a report owners. 20 that showed many small business owners thought that these 21 nonstandard terms were actually the APRs of these 22 products.

We recommend that any number described as "rate" and "interest" should be APR and not these nonstandard terms. We urge the APR be disclosed alongside those terms to further increase transparency. Small business owners deserve this transparency when shopping for capital. We urge you to adopt these recommendations. Thank you.

MS. DIBENDETTO: Thank you.

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Up next we have Vanessa Petty which is actually Natalie Pappas.

MS. PAPPAS: Thank you. I apologize for that. My microphone decided not to work today. My name is Natalie Pappas, I am the assistant general counsel with Rapid Finance. Rapid Finance provides commercial financing to small businesses, and we are a licensed lender and broker in the State of California.

Just briefly, I want to address some of the material issues we think come along with the proposed regulations that should be fixed in order to make these regulation disclosures useful for small businesses. In regards to the timing issue, I would just like to touch base a little bit on what Mr. Cross stated earlier.

19 The disclosures are provided very early on in the 20 This is typically not how this is handled. process. In 21 most laws, especially in the Truth and Lending Act, 22 typically the disclosure is provided only once there is a 23 product consummation of the transaction. Basically, right 24 now, any type of information the we obtain about a 25 business, whether it is just a name and address, and they

want some type of general quote or amount, we would have
 to provide that closure with terms that are unknown
 because we have some type of information about the
 business.

5 This will require disclosures early on and the process of repeat disclosures down the line once more 6 information is provided to the provider from the small 7 business. And also, businesses like to consider numerous 8 9 products and negotiate terms. This means that the business was considering two types of products to 10 determine between a sales-based financing transaction or a 11 12 loan, and they want to see three different terms for each 13 one of those.

14 They are going to be receiving over 15 pages' 15 worth of disclosures, and that's just from one provider. A lot of the small businesses -- this is for an 16 apples-to-apples comparison, they are looking at different 17 18 providers to see the different types of, you know, quotes 19 they might get. So they are looking at three different 20 providers, both types of financing, and multiple terms. 21 They could be potentially be getting over 50 pages of 22 disclosures initially at the outset. So that's just, you 23 know -- that just goes into the timing of the amount of 24 disclosures that they would be receiving.

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And also, once again, in the event that the --

after funding has occurred, any time that there is a potential to fault or reduction of price, there is no reason to give a re-disclosure unless there is a refinancing which is defined under TLA.

And then regarding to the signatures. The business should only be required to sign the disclosure that is going to correlate with the financing they receive. Some businesses might not want to sign multiple disclosures because they might think these are the terms of the contract and they may be bound by that term even if they don't want it.

The other item we would request be implemented is what happens if the provider gives the disclosure but the business refuses to sign the disclosure, but the business still wants to proceed with financing? What would happen in that situation? This is also why the TLA does not require signatures on disclosures.

And then just briefly some of the issues when we looked over this. When it comes to formatting the actual disclosure, we request some type of safe harbor form as TLA does. This is something that the providers are able to use. And just some more guidance as to whether or not the sales and disclosures should be outlined, the types of width.

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Some providers might make the width of the

disclosures very narrow for it to go multiple pages and potentially confuse small businesses. And also, whether or not the percent of the dollar amounts of the financing should be presented numerically or not. You could technically write out the disclosure and try to hide the actual calculation and how much the financing is going to be.

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Also, along with providing more standardized 8 disclosures so it's more uniform from to provider to 9 10 provider for an apples-to-apples comparison as well as, you know, it helps keeps things consistent. And regarding 11 some of the specific disclosures for the net funding 12 13 We are not opposed to the net funding amount; amount. 14 however, with that being the first metric, that could 15 potentially confuse small businesses where they think that's their financing amount and not the net amount. 16

We would suggest the financing amount be the first amount and the net funding amount be second, as well as any of the itemization of the net funding amount be removed from the disclosure box and put it underneath. This follows TLA, as TLA requires itemizations to be provided outside of the TLA box.

We also request the prepayment language follow TLA, and simply state whether or not there is a prepayment and not an explanation, to avoid confusion. One more just being the monthly cost. A lot of these products are daily
or weekly payments, so having to provide an estimated
monthly or monthly cost can only diffuse and detract from
the actual cost of the financing. Also, this is not
permitted under SB 1235, and not one of the disclosures
Senator Glazer had included on any of his forms.

In regards to calculation of APR, since TLA has a specific APR calculation for open-end credit, we would suggest that the APR for open-end products under the proposed regulations be calculated in accordance with TLA's open-end section.

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MS. DIBENDETTO: That is your time.

MS. PAPPAS: Thank you very much.

MS. DIBENDETTO: Up next we have GilbertoMendoza.

16 MR. MENDOZA: Hi. My name is Gilberto Mendoza and I am senior policy advocate at Axiom Opportunity Fund 17 18 or AOF. AOF is a nonprofit financial institution founded 19 in 1994, that drives economic mobility by delivering 20 affordable capital in response to entrepreneurs. We 21 achieve our mission by providing micro and small business loans ranging from \$2,600.00 to \$250,000.00, with a 22 23 particular focus on low and moderate-income entrepreneurs, 24 minority, and women-owned businesses.

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Small businesses seeking finance from AOF are

informed about the true cost of capital through an APR disclosure. We don't provide any financing above 30 percent APR, and the vast majority of our financing has even lower APRs.

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Our loans provide disadvantage entrepreneurs 5 access to affordable credit to grow a business, support 6 themselves and their families, create and maintain jobs, 7 and generate economic activity in their neighborhood. AOF 8 is a founding member of the Responsible Business Lending 9 10 Coalition and worked closely with Senator Glazer to pass 11 SB 1235 in 2018, and has worked with the Department throughout the rulemaking process. So thank you for 12 13 allowing me to give brief remarks on the importance of 14 APR.

15 So why is APR important? First, we commend the Department for continuing to anchor the proposed rules 16 around APR an the annualized rate required by SB 1235. 17 As the Department has recognized, and ALS and RBLC have 18 19 advocated for years, APR is the only established metric 20 that enables uniform comparison of the cost of capital 21 over time in between products of different dollar amounts and term life. 2.2

APR is a time-tested rate that people know and expect because it is the legally required status of mortgages, auto loans, credit cards, student loans, and personal loans including short-term loans. As stated on the website, APR is the standard weight to compare how much loans cost and lets you compare the cost of loan products on an apples-to-apples basis.

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AOF conducted a study that offers a first-of-its-kind analysis of loans and cash advances being offered to small businesses by short-term, high-cost alternative lenders. Using the information provided to us by borrowers who financed their high-cost product with us, we found that the average APR in products provided by alternative lenders was 94 percent and ranged as high as 358 percent without those APRs never having been disclosed to the borrowers.

14 As you know, this market of alternative lenders occurs largely outside of government regulations because many lenders having short-term, high-cost financing products that do more harm than good. This is why we need to implement strong commercial financing disclosures. We recognize that disclosures of APR are criticized by some, it is generally by financing companies that charge high APRs and do not disclose them to the customers.

22 It is a point of concern that disclosure 23 generally selling this type of financing, that the Federal 24 Reserve research has specifically described as a 25 potentially higher costs and less-than-fair credit

products. Some of these companies opposing to amend
 disclosure APR argue that it cannot be calculated. The
 facts is, many financing companies, including MCAs,
 already do calculate and disclose APR.

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Additionally, all commercial financing companies operating in the State of New York will soon be required by law to disclose APR. As you heard earlier, there have been some studies claiming that APR is not helpful. No surprise, these studies have been bankrolled by companies who charge high APRs, and their claims have been disputed by reputable sources.

The value to disband APR disclosure and small 12 13 business financing has been acknowledged in broad 14 consensus including multiple studies published by the 15 Federal Reserve, the Department of Business Oversight, and market monitoring activities dating as far back as 2015. 16 17 The Federal Reserve Board of governors Community Advisory 18 Council, the Conference of State Banks supervisors 19 initialed by the Advisory Panel, the 110-plus industry and 20 nonprofit signatories and endorsers of the RBLC, Small 21 Business Bar Bill of Rights, by a dozen member companies of the Innovative Lending Platform Association, and many 22 23 reputable and recognized national banks.

Through these rules, the Department can establish a framework for APR disclosure that can be followed by financing providers who did not disclose their APRs so that small businesses can make fully-informed decisions about the financing, about what financing is right for them.

We urge you to improve the rules by including reporting the DFPI for providers using the underwriting method of estimating self-projection. This is critical. Thank you for your work to support the small business owners' ability to comparison shop for capital in an apples-to-apples manners allowing them the opportunity to make informed decisions regarding the finances they undertake. Thank you.

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MS. DIBENDETTO: Thank you.

Up next, Louis Cadizpech.

15 MR. CADIZPECH: Thank you. I am Louis Cadizpech, director of public policy at Lending Club, which is 16 American's largest online credit marketplace. We have 17 18 facilitated over \$60 billion in loans, and we are also 19 proud to be a member of the Responsible Business Lending 20 Coalition, which is noted by some other members of this 21 coalition, is a group representing over 500 lenders and 22 nonprofits and chambers of commerce and community groups 23 and civil right groups that worked together to inspire and 24 help pass SB 1235.

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I'm very grateful to the dedication the DFPI in

understanding this market and working to write these rules. I would also like to congratulate the Department on its expansion from the DBO to the DFPI, and similarly congratulate the people of California and all the folks that helped work so hard to support the passage of that new law.

We share the view of the RBLC Coalition that 7 these rules are very good, but without certain 8 9 improvements, they won't achieve the needed transparency. 10 And, specifically, I'm going to speak to one improvement 11 that we feel is very important and necessary, that Gilberto just mentioned, which is that there needs to be a 12 13 small change to prevent sales-based financing providers 14 from being able to lowball the disclosed payment amounts 15 and APRs.

This also speaks to a concern that was raised earlier by Gary from State Financial. So to solve that problem, the modification that's needed is for sales-based financing companies that are electing to use the underwriting method to include disclosures to the DFPI about the perspective and then retrospective estimations.

I'll speak to that in more detail for just a minute. So the sales-based financing products require some estimation, as folks have noted, for the payment amount and term and APR that is disclosed. That estimation is for the projected sales of the business.

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The rules widely provide two different methods for that estimation, a very prescripted method designed not to be gamed, and a flexible method, the underwriting method. We really support this inclusion of this flexible method. We think it's the right thing for the industry which will sometimes have a better way of doing these estimations.

However, as written, that flexible method is not 9 10 paired with sufficient accountability to prevent its If there is a reliance on self-policing with no 11 abuse. accountability, that flexibility will be abused in the way 12 13 that Carry referenced. Additionally, the Department, 14 without reporting, will have no ability to understand how 15 to improve the rules which speaks to some of the concerns that others have raised about tolerance, thresholds for 16 17 accuracy, and so on.

18 There's three reasons why DFPI can and should 19 reconsider including that reporting. Number one, the new 20 AB 1864, the CCPL which expanded the DBO into the DFPI, 21 specifically grants the Department, as you know, new 22 authority to require reporting on commercial financing 23 through rulemaking. It says, "Rulemaking may include data 24 collection and reporting on the provision of commercial 25 financing or other products and services."

Second, this reporting is already being required in New York, the Small Business Truth and Lending Law there. So financing companies operating in New York will readily have this data on hand. Even California, they should have this data on hand already because the rules as proposed require this data be calculated and held internally, so it shouldn't be too much of a burden for financing companies to also share it with DFPI.

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9 Similarly, it shouldn't be too much of a burden 10 for DFPI to ingest that information through the existing 11 reporting channels, and that's very much in support of the market monitoring function that has been just been 12 reinforced as one of the core activities of the DFPI. 13 14 That one change is very critical for preventing lowballing 15 of the payment amounts and APRs for certain types of financing products. 16

17 If I have the time, I'll also speak quickly to 18 our view as a financing provider on compliance costs. We 19 also offer personal consumer credit, we are used to 20 complying with TLA. We don't find TLA compliance to be 21 something that is, sort of, a difference, in kind, 22 relative to the other disclosure, put together with the 23 compliance that we are already doing.

24 So all the financing companies active in 25 California we're used to complying with ECOA, FECRA, UDAP,

1 TSPA, Service Members Civil Relief Act --2 MS. DIBENDETTO: That is your time. 3 MR. CADIZPECH: Thank you very much. I really 4 appreciate the opportunity to speak. Thank you. 5 MS. DIBENDETTO: Thank you. And at this time, we 6 don't have anyone else in queue. If anyone would like to 7 speak at this time, please raise your hand or message me in the chat. 8 9 Mr. Namazie, I see your hand is up. We are only 10 allowing one comment per person. At this time, I will refer to Jesse. 11 12 Are you there? 13 MR. MATTSON: Yes, I'm here. MS. DIBENDETTO: Mr. Namazie has asked for 14 15 another comment period. My instructions were one comment 16 per person during this time. 17 MR. MATTSON: Correct. Unfortunately, only one 18 comment per person. 19 Thank you. MS. DIBENDETTO: 20 If there are no other comments at this time, I am 21 going to turn this back over to Jesse Mattson. 22 MR. MATTSON: Hi, everyone. I just want to thank 23 everyone who commented today. We will leave the meeting 24 open for another 10 minutes or so to make sure everyone has had a chance to comment. Like I said earlier, we are 25

going to be accepting any kind of written comments that you want to submit until 4:00 p.m. today, after that time, we will take all the comments we have received as well as all the oral comments we received today and begin our evaluation of those.

Hopefully, we will get back to you in the near future with how we are planning to respond to those or if any changes are necessary. Again, thank you very much for all your comments today, and we we'll wait here for about 10 minutes to see if anyone else joins and has an opportunity to speak; otherwise, we look forward to hearing from you again in the future.

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(Pause in the proceedings)

MS. DIBENDETTO: Thank you very much. We willadjourn this meeting.

(Proceedings adjourned at 2:30 p.m.)

HEARING REPORTER'S CERTIFICATE

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2	
3	I, Shelby K. Maaske, Hearing Reporter in and for
4	the State of California, do hereby certify:
5	That the foregoing transcript of proceedings was
6	taken before me at the time and place set forth, that the
7	testimony and proceedings were reported stenographically
8	by me and later transcribed by computer-aided
9	transcription under my direction and supervision, that the
10	foregoing is a true record of the testimony and
11	proceedings taken at that time.
12	I further certify that I am in no way interested
13	in the outcome of said action.
14	I have hereunto subscribed my name this 30th day
15	of November, 2020.
16	
17	$() \gamma \sim$
18	Shelby Maaske,
19	Hearing Reporter
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