Department of Financial Protection and Innovation	1 2 3 4 5 6 7 8 9 10	CLOTHILDE V. HEWLETT Commissioner MARY ANN SMITH Deputy Commissioner SEAN M. ROONEY Assistant Chief Counsel MARLOU de LUNA (State Bar No. 162259) Senior Counsel Department of Financial Protection and Innovation 320 West 4 th Street, Suite 750 Los Angeles, California 90013 Telephone: (213) 503-3360 Facsimile: (213) 576-7181 Attorneys for Complainant BEFORE THE DEPARTMENT OF FINANCIAL PROTECTION AND INNOVATION				
State of California – Department of Financial I	11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28	In the Matter of: THE COMMISSIONER OF FINANCIAL PROTECTION AND INNOVATION, Complainant, v. LAURIE BUCHANAN, Respondents. Complainant, the Commissioner of Finance Commissioner), is informed and believes, and base charges Respondent as follows: Intro	File No.: 963-0618) File No.: 963-0618)) AMENDED ACCUSATION TO BAR LAURIE) BUCHANAN FROM ANY POSITION OF) EMPLOYMENT, MANAGEMENT OR) CONTROL OF ANY ESCROW AGENT) FINANCIAL CODE SECTION 17423))))) cial Protection and Innovation (Complainant or ased upon such information and belief, alleges and I. Deduction chanan), is at all relevant times herein, an escrow 50% shareholder of MVE, and a signatory on			
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MVE's trust account.

- 2. MVE is an escrow agent licensed by the Commissioner pursuant to the Escrow Law of the State of California (Fin. Code section 17000 et seq.) MVE's principal place of business is located at 28005 Bradley Road, Suite B, Sun City, California 92586.
- 3. The Commissioner brings this action to bar Buchanan pursuant to Financial Code section 17423 because Buchanan has violated Financial Code section 17414, subdivision (a)(1) by disbursing escrow funds without proper authorization; California Code of Regulations Section 1738 for disbursing trust funds without instructions; and California Code of Regulations Section 1741.3 for failure to properly prepare a statement of account.

II.

Factual Background

- 4. On January 9, 2020, MVE reported to the Commissioner that it had recently discovered several escrows processed by Buchanan that had irregular disbursements totaling \$21,034.00. MVE provided a spreadsheet that listed five categories with a detailed breakdown of the amount and escrow files affected. The five categories are:
- a. Mobilehome Dealer Transaction (fees taken by Buchanan from mobile home escrows without authorization in the files). Buchanan claims that she has emails from the mobile home dealers that are not included in the escrow files but which give her authorization to collect these fees. To date, Buchanan has not provided those emails to the Commissioner.
- b. Taken from Fee Account (fees taken by Buchanan from the company's general account without appropriate documentation to support the payments).
- c. Unauthorized Other (fees taken by Buchanan from the company's trust account for various unexplained fees without supporting authorizations and explanations for the fees).
- d. Unauthorized Notary (fees taken by Buchanan from the company's trust account for notary fees without authorizations in the files).
 - e. Authorized Notary (fees taken by Buchanan from the company's trust account

with only signed estimated closing statements in the files but without additional authorizations).

5. The spreadsheet provided by MVE showed that out of the \$21,034.00 disbursements to Buchanan, only \$6,085.00 were authorized under the Authorized Notary category and the balance of \$14,949.00 were unauthorized disbursements. Buchanan claimed that all of the fees she took were authorized, but out of an abundance of caution, she replaced the \$21,034.00 on January 9, 2020. Buchanan issued a personal check and deposited it to MVE's general account and thereafter, the funds were transferred to MVE's trust account. The chart below illustrates the five categories with the breakdown amounts based on MVE's report to the Commissioner.

Amount	Category
\$ 6,760.00	Mobile home Dealer Transaction
\$ 2,890.00	Taken from Fee Account
\$ 3,769.00	Unauthorized-Other
\$ 1,530.00	Unauthorized Notary
\$ 6,085.00	Authorized Notary
\$ 21,034.00	Total amount reported to the Commissioner

- 6. On January 9, 2020, the Commissioner through her staff commenced a special examination to review the disbursements, to validate the facts reported by MVE, and to identify any pattern of unauthorized fees. The examiner handling the special examination (Examiner) reviewed escrow files, ledgers, statements, and MVE's check activity reports.
- 7. As part of the special examination, the Examiner requested MVE to self-audit the files it reported to the Commissioner and to disburse the funds to the appropriate parties. The Examiner also requested that MVE provide the check numbers issued to Buchanan. MVE conducted the self-audit and provided an updated spreadsheet with the requested check numbers. The Examiner selected and reviewed six files from the spreadsheet to verify the facts MVE reported to the Commissioner: two escrow files under the authorized notary category were reviewed and confirmed

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that the checks issued to Buchanan were in fact authorized, and the other four files under the rest of the four categories listed on the spreadsheet were unauthorized (see below, paragraph 8).

- 8. The following is a summary of the Examiner's findings of the four files obtained from the spreadsheet provided by MVE that contained unauthorized disbursement:
- Escrow number 17535. This file was selected from the spreadsheet under the a. "Mobilehome Dealer Transaction" category. Check number 93519 in the amount of \$250.00 was issued to Buchanan on March 9, 2019 of which \$100.00 was categorized under the Mobilehome Dealer Transaction category and \$150.00 under the "Unauthorized – Other" category. The final closing statement showed, under the Additional Disbursements, that \$250.00 was charged to the seller as a disbursement to Buchanan.

MVE's ledger showed that on January 9, 2020, receipt number 30249 was issued for \$250.00 from MVE's general account as a replacement of the funds issued to Buchanan. After MVE's selfreview of the file and discussion with the Examiner, MVE decided to issue a refund to the seller for \$150.00 and \$100.00 to MVE's general account for processing mobilehome documents. According to MVE's fee schedule, MVE charged mobilehome document fee for \$100.00 from each party. On April 8, 2020, check number 100138 was issued to the seller and check number 100137 was issued to the MVE general account.

b. Escrow number 20878. This file was selected because of check number 91785 in the amount of \$225.00. Said check was issued on November 14, 2018 and was listed under the "Taken from Fee Account" category. In addition to the \$225.00 check, two additional checks were issued to Buchanan – check number 91783 for \$653.00, also issued on November 14, 2018, and check number 93279 for \$125.00, issued on March 8, 2019. These three checks amounted to \$1,003.00. The only amount that appeared to be authorized, as supported by a receipt, was a payment to the Department of Motor Vehicle (DMV) for \$453.00 that Buchanan paid as an upfront fee, but the amount of \$550 disbursed to Buchanan appears unauthorized.

On January 9, 2020, receipt number 30314 in the amount of \$550 was issued from MVE's general account as a replacement of the funds. MVE disbursed the funds to the appropriate parties on April 18, 2020 – check number 100279 to MVE's general account for \$250.00, check number

100280 for \$150.00 to the seller, and check number 100281 for \$150.00 to the buyer.

c. <u>Escrow number 20802</u>. This was selected from the spreadsheet under the "Unauthorized – Other" category. Check number 92067 in the amount of \$354.00 was issued to Buchanan on December 4, 2018. This file is a mobile home escrow file according to the supplemental sale escrow instructions. The final closing statements showed that \$354.00 was charged to the buyer under Expenses for Outside Services for Mobile Home Transfer Costs & Fees. However, MVE already charged \$100.00 each to the buyer and seller for "Mobile Home Document" fees. It appears that the "Mobile Home Transfer Costs & Fees" for \$354.00 were additional charges by Buchanan that she disbursed to herself. These fees were not authorized and not approved by the buyer on the estimated closing statements. There was no invoice or supporting documents found in the file.

On January 9, 2020, receipt number 30298 in the amount of \$354.00 was issued from MVE's general account as a replacement of the funds. Check number 100256 in the amount of \$354.00 was issued to the buyer as a refund on April 18, 2020.

d. <u>Escrow number 20232</u>. This file was selected because of check number 91664 in the amount of \$225.00, issued to Buchanan on November 8, 2018, and listed as "Unauthorized Notary" for \$200.00 and "Authorized Notary" for \$25.00 on the spreadsheet. This file is a mobile home escrow file according to the manufactured home escrow instructions. Under the final closing statements, there was \$200.00 charged to the seller and \$25.00 charged to the buyer for Notary fees by Buchanan. The \$200.00 charged to the seller as notary fee was not authorized by the seller because there was no supporting document nor estimated closing statements signed by the seller in the file. The \$25.00 notary fee charged to the buyer was authorized to Buchanan by the buyer according to the signed estimated closing statements. The unauthorized amount in this file was \$200.00.

On January 9, 2020, receipt number 30268 in the amount of \$225.00 was issued to this escrow file from MVE's general account as a replacement of the funds. After MVE self-audited the file, on April 18, 2020, check number 100189 was issued for \$150.00 to the seller, check number 100190 was issued for \$50.00 to MVE's general account for mobile home document fee, and check

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number 100191 was issued for \$25.00 to the buyer. However, check number 100191 for \$25.00 was issued to the buyer in error. It was supposed to be issued to Buchanan for a notary fee. On June 25, 2020, receipt number 31258 was issued for \$25.00 from MVE's general account and issued check number 101177 for \$25.00 to Buchanan to correct the issue.

- 9. The Examiner also reviewed MVE's check activity reports from October 1, 2018 through September 30, 2019. During this period, the total amount of checks issued to Buchanan was \$48,932.26 compared to the \$21,034.00 reported by MVE in its initial report to the Commissioner, a difference of \$27,898.26. MVE explained that \$25,457.00 was repaid to Buchanan for upfront fees in which she used her personal credit card. MVE did not find irregularities with those payments. As to the remaining amount of \$2,441.00, MVE found two escrow files with unauthorized disbursements totaling \$130.00. Therefore, the total unauthorized disbursement to Buchanan, from October 1, 2018 through September 30, 2019, was \$15,079.00. The unauthorized amount of \$130.00 was replaced on August 19, 2020.
- 10. After examining the check activity reports noted above, the Examiner selected three additional files with checks issued to Buchanan that were not initially reported to the Commissioner to determine whether those disbursements were authorized. The Examiner found an unauthorized disbursement in the amount of \$300.00 issued to Dana Buchanan (Respondent's daughter in-law) in escrow file number 20808. The escrow fees were already charged in this file, including the mobile home documents fee. However, an additional \$300.00 for mobile home documents fee was charged to the buyer and was reflected on the final closing statement. There was no written instruction found in the file. On August 19, 2020, receipt number 31540 was posted in the amount of \$300.00 to the trust account from MVE's general account as a replacement of the funds. Thereafter, check number 101863 in the amount of \$300.00 was issued to the buyer.
- The Examiner requested MVE self-audit additional files that had checks issued to 11. Buchanan after September 1, 2019. On June 22, 2020 MVE reported that it had found four files with unauthorized disbursements to Buchanan from October 1, 2019 through January 31, 2020 totaling \$505.00, and on September 25, 2020, MVE reported an additional file with unauthorized disbursement for \$100.00. MVE provided the escrow ledgers, final closing statements, receipts and

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re-issued checks to the appropriate party after MVE made the corrections. The chart below shows the summary of the escrow files reported with the unauthorized amount taken by Buchanan from October 1, 2019 through January 31, 2020 and the dates the funds were replaced.

Escrow No.	Amount	Date Replaced
20546	\$225.00	8/19/2020
21661	\$100.00	8/19/2020
21752	\$30.00	8/19/2020
20744	\$150.00	8/19/2020
20838	\$100.00	9/25/2020
<u> </u>	\$605.00	•

12. Accordingly, from October 1, 2018 through January 31, 2020, the total amount disbursed to Buchanan, without proper authorization, amounted to a total of \$15,684.00. As discussed above, MVE replaced the funds on January 9, 2020, August 19, 2020, and September 25, 2020.

III.

Applicable Law

- 13. Financial Code section 17414 provides in pertinent part:
 - (a) It is a violation for any person subject to this division or any director, stockholder, trustee, officer, agent, or employee of any such person to do any of the following:
 - (1) Knowingly or recklessly disburse or cause the disbursal of escrow funds otherwise than in accordance with escrow instructions, or knowingly or recklessly to direct, participate in, or aid or abet in a material way, any activity which constitutes theft or fraud in connection with any escrow transaction.
 - (2) Knowingly or recklessly make or cause to be made any misstatement or omission to state a material fact, orally or in writing. in escrow books, accounts, files, reports, exhibits, statements, or any other document pertaining to an escrow or escrow affairs.

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- 14. Financial Code section 17423 provides in pertinent part:
 - (a) The commissioner may, after appropriate notice and opportunity for hearing, by order, censure or suspend for a period not exceeding 12 months, or bar from any position of employment, management, or control any escrow agent, or any other person, if the commissioner finds either of the following:
 - (1) That the censure, suspension, or bar is in the public interest and that the person has committed or caused a violation of this division or rule or order of the commissioner, which violation was either known or should have been known by the person committing or causing it or has caused material damage to the escrow agent or to the public.

- (b) Within 15 days from the date of a notice of intention to issue an order pursuant to subdivision (a), the person may request a hearing under the Administrative Procedure Act (Chapter 5 (commencing with Section 11500) of Division 3 of Title 2 of the Government Code). Upon receipt of a request, the matter shall be set for hearing to commence within 30 days after such receipt unless the person subject to this division consents to a later date. If no hearing is requested within 15 days after the mailing or service of such notice and none is ordered by the commissioner, the failure to request a hearing shall constitute a waiver of the right to a hearing.
- (c) Upon receipt of a notice of intention to issue an order pursuant to this section, the person who is the subject of the proposed order is immediately prohibited from engaging in any escrow processing activities, including disbursing any trust funds in the escrow agent's possession, custody or control, and the financial institution holding trust funds shall be so notified by service of the notice, accusation and other administrative pleadings. The prohibition against disbursement of trust funds may be set aside, in whole or in part, by the commissioner for good cause.

(e) Persons suspended or barred under this section are prohibited from participating in any business activity of a licensed escrow agent and from engaging in any business activity on the premises where a

licensed escrow agent is conducting escrow business. This subdivision shall not be construed to prohibit suspended or barred persons from having their personal escrow transactions processed by a licensed escrow agent.

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- 15. California Code of Regulations, title 10, section 1738, provides in pertinent part:
 - (a) All money deposited in such "trust" or "escrow" account shall be withdrawn, paid out, or transferred to other accounts only in accordance with the written escrow instructions of the principals to the escrow transaction or the escrow instructions transmitted electronically over the Internet executed by the principals to the escrow transaction or pursuant to order of a court of competent jurisdiction.
- 16. California Code of Regulations, title 10, section 1741.3, provides in pertinent part:

Upon completion of an escrow transaction an escrow agent shall render to each principal to the escrow transaction a statement of his account in writing. Such statement shall specify all receipts and disbursements of escrow funds for his account. Charges made by the escrow agent for his services, and all disbursements by the escrow agent to a broker or salesman in connection with an escrow transaction shall be clearly designated as such and shall be shown separately from disbursements of the escrow agent. Payments outside of escrow, if shown in the statement, shall be set forth separately from payments by or to the escrow agent....

IV.

Conclusion

16. The Commissioner finds that, by reason of the foregoing, (i) Respondent Laurie Buchanan has violated Financial Code section 17414, subdivision (a)(1) and California Code of Regulations, title 10, section 1738; and (ii) California Code of Regulations Section 1741.3, and based thereon, it is in the best interest of the public to bar Respondent Laurie Buchanan from any position of employment, management, or control of any escrow agent.

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V.

Prayer

WHEREFORE, IT IS PRAYED that pursuant to Financial Code section 17423, subdivision (a)(1), Respondent Laurie Buchanan be barred from any position of employment, management or control of any escrow agent.

Dated: March 23, 2023

Los Angeles, California

CLOTHILDE V. HEWLETT Commissioner of Financial Protection and Innovation

By

Marlou de Luna Senior Counsel **Enforcement Division**