1	CLOTHILDE V. HEWLETT		
2	Commissioner		
	MARY ANN SMITH Deputy Commissioner		
3	Deputy Commissioner BORYANA ARSOVA		
4	Assistant Chief Counsel		
5	SOPHIA C. KIM (State Bar No. 265649)		
	Senior Counsel  LARIN RINDER (State Per No. 233604)		
6	JARI N. BINDER (State Bar No. 333694) Counsel		
7	Department of Financial Protection and Innovation		
8	One Sansome Street, Suite 600		
	San Francisco, California 94104 Telephone: (415) 471-0919		
9			
10	Attorneys for Complainant		
11	BEFORE THE DEPARTMENT OF FINANCIAL PROTECTION AND INNOVATION		
12	OF THE STATE OF CALIFORNIA		
13	In the Matter of:		
14		}	
15	THE COMMISSIONER OF FINANCIAL PROTECTION AND INNOVATION,	) CONSENT ORDER	
16	Complainant,		
	-	{	
17	V.	}	
18	FIRST AMERICAN NATIONAL, LLC,		
19	Respondent.	<b>\</b>	
20		)	
21		}	
22		_)	
23	The Commissioner of Financial Protec	tion and Innovation (Commissioner) of the	
24	Department of Financial Protection and Innovation (Department) and First American National, LLC		
25	(FAN) enter into this Consent Order with respect to the following facts:		
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27	///		
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I.

### Recitals

This Consent Order is made with reference to the following:

## Legal Background

- A. The Commissioner has jurisdiction over the licensing and regulation of persons engaged in the business of debt collection in California under the Debt Collection Licensing Act (DCLA) (Cal. Fin. Code §§ 100000 100025).
- B. The Commissioner also has jurisdiction over the regulation of persons who engage, have engaged, and propose to engage in offering or providing a consumer financial product or service in California and affiliated service providers under the California Consumer Financial Protection Law (CCFPL) (Cal. Fin. Code §§ 90000 90019). Collecting debt related to a consumer financial product or service is conduct covered by the CCFPL. (Cal. Fin. Code § 90005(k)(10).)
- C. At all relevant times, FAN is and was a Delaware limited liability company with a principal place of business at 1055 Parsippany Boulevard, Suite 410, Parsippany, New Jersey 07054.

# Applicable Law – DCLA

- D. Under the DCLA, "[n]o person shall engage in the business of debt collection in this state without first obtaining a license." (Cal. Fin. Code § 100001(a)).
- E. The DCLA provides that "[t]he commissioner shall allow any debt collector that submits an application prior to January 1, 2022, to operate pending the approval or denial of the application." (Cal. Fin. Code § 100001(c)).
- F. "Debt" is defined as "money, property, or their equivalent that is due or owing or alleged to be due or owing from a natural person to another person." (Cal. Fin. Code § 100002(h)).
- G. "Consumer debt" or "consumer credit" is defined as "money, property, or their equivalent, due or owing, or alleged to be due or owing, from a natural person by reason of a consumer credit transaction. The term "consumer debt" includes a mortgage debt. The term "consumer debt" includes "charged-off consumer debt" as defined in Section 1788.50 of the Civil Code." (Cal. Fin. Code § 100002(f)).
  - H. The DCLA defines "debt collection" as "any act or practice in connection with the

collection of consumer debt." (Cal. Fin. Code § 100002(i)).

I. "Debt collector" means "any person who, in the ordinary course of business, regularly, on the person's own behalf or on behalf of others, engages in debt collection. The term includes any person who composes and sells, or offers to compose and sell, forms, letters and other collection media used or intended to be used for debt collection. The term "debt collector" includes "debt buyer" as defined in Section 1788.50 of the Civil Code." (Cal. Fin. Code § 100002(j)).

## Applicable Law – CCFPL

- J. Under the CCFPL, it is unlawful for a "covered person" to do any of the following: "(1) Engage, have engaged, or propose to engage in any unlawful, unfair, deceptive, or abusive act or practice with respect to consumer financial products or services. (2) Offer or provide to a consumer any financial product or service not in conformity with any consumer financial law or otherwise commit any act or omission in violation of a consumer financial law . . . ." (Cal. Fin. Code § 90003(a)(1) and (a)(2)).
- K. A "covered person" includes "[a]ny person that engages in offering or providing a consumer financial product or service to a resident of this state." (Cal. Fin. Code § 90005 (f)(1)).
- L. A "consumer financial product or service" is generally a "financial product or service that is delivered, offered, or provided for use by consumers primarily for personal, family, or household purposes." (Cal. Fin. Code § 90005(e)(1)).
- M. "Financial product or service" includes, among other things, "[p]roviding financial advisory services . . . including . . . Collecting debt related to any consumer financial product or service . . . ." (Cal. Fin. Code § 90005(k)(10)).
- N. Under California Financial Code section 90015, subdivision (d), if, in the opinion of the Commissioner, any person engages, has engaged, or proposes to engage in any activity prohibited by section 90003 or 90004, the Commissioner "may issue an order directing the person to desist and refrain from engaging in the activity, act, practice, or course of business." (Cal. Fin. Code § 90015(d)).
- O. Under Financial Code section 90012, subdivision (c), in any administrative action brought pursuant to the CCFPL, any person that violates, through any act or omission, any provision

2	violation of the CCFPL. (Cal. Fin. Code § 90012(c)(1)(A)(i)).		
3	Applicable Law – Rosenthal Fair Debt Collection Practices Act (Cal. Civ. Code §§ 1788 –		
4		1788.33) (Rosenthal)	
5	P.	California Civil Code section 1788.14 provides, in relevant part:	
6 7		No debt collector shall collect or attempt to collect a consumer debt by means of the following practices:	
8		(a) Obtaining an affirmation from a debtor of a consumer debt that has been discharged in bankruptcy, without clearly and conspicuously disclosing to the debtor, in writing, at the time the affirmation is sought, the fact that the debtor is not legally obligated to make an affirmation	
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11		(d) Sending a written communication to a debtor in an attempt to collect a time-barred debt without providing the debtor with one of the following	
12		written notices: (1) If the debt is not past the date for obsolescence set forth in Section 605(a) of the federal Fair Credit Reporting Act (15 U.S.C.	
13		Sec. 1681c), the following notice shall be included in the first written	
14		communication provided to the debtor after the debt has become time- barred: "The law limits how long you can be sued on a debt. Because of	
15 16		the age of your debt, we will not sue you for it. If you do not pay the debt, [insert name of debt collector] may [continue to] report it to the credit reporting agencies as unpaid for as long as the law permits this reporting.	
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18	Q.	California Civil Code section 1788.17 provides, in relevant part, "Notwithstanding	
19	any other pro	vision of this title, every debt collector collecting or attempting to collect a consumer	
20	debt shall con	mply with the provisions of Sections 1692b to 1692j, inclusive, of, and shall be subject	
21	to the remedies in Section 1692k of, Title 15 of the United States Code"		
22	Applicat	ble Law – Fair Debt Buying Practices Act (Cal. Civ. Code §§ 1788.50 – 1788.66)	
23		(FDBPA)	
24	R.	California Civil Code section 1788.52 provides, in relevant part:	
<ul><li>25</li><li>26</li></ul>		(c) A debt buyer shall provide the information or documents identified in subdivisions (a) and (b) to the debtor without charge within 15 calendar days of receipt of a debtor's written request for information regarding the	
27 28		debt or proof of the debt. If the debt buyer cannot provide the information or documents within 15 calendar days, the debt buyer shall cease all collection of the debt until the debt buyer provides the debt or the	

information or documents described in subdivisions (a) and (b). Except as

collection of the debt until the debt buyer provides the debtor the

of the CCFPL shall forfeit and pay a penalty not exceeding \$2,500.00 for each act or omission in

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provided otherwise in this title, the request by the debtor shall be consistent with the validation requirements contained in Section 1692g of Title 15 of the United States Code. A debt buyer shall provide all debtors with whom it has contact an active postal address to which these requests can be sent. A debt buyer may also provide an active email address to which these requests can be sent and through which information and documents can be delivered, if the parties agree.

(d)(1) A debt buyer shall include with its first written communication with the debtor in no smaller than 12-point type, a separate prominent notice that provides:

"You may request records showing the following: (1) that [insert name of debt buyer] has the right to seek collection of the debt; (2) the debt balance, including an explanation of any interest charges and additional fees; (3) the date of default or the date of the last payment; (4) the name of the charge-off creditor and the account number associated with the debt; (5) the name and last known address of the debtor as it appeared in the charge-off creditor's or debt buyer's records prior to the sale of the debt, as appropriate; and (6) the names of all persons or entities that have purchased the debt. You may also request from us a copy of the contract or other document evidencing your agreement to the debt. "A request for these records may be addressed to: [insert debt buyer's active mailing address and email address, if applicable]."

(2) When collecting on a time-barred debt where the debt is not past the date for obsolescence provided for in Section 605(a)(a) of the federal Fair Credit Reporting Act (15 U.S.C. Sec. 1681c):

"The law limits how long you can be sued on a debt. Because of the age of your debt, we will not sue you for it. If you do not pay the debt, [insert name of debt buyer] may [continue to] report it to the credit reporting agencies as unpaid for as long as the law permits this reporting."

# Applicable Law – Fair Debt Collection Practices Act (15 U.S.C. §§ 1692 – 1692p) (FDCPA) and Regulation F (12 C.F.R. part 1006)

S. 15 U.S.C. section 1692e provides, in relevant part:

A debt collector may not use any false, deceptive, or misleading representation or means in connection with the collection of any debt. Without limiting the general application of the foregoing, the following conduct is a violation of this section: . . .

- (2) The false representation of--
- (A) the character, amount, or legal status of any debt; or . . .

1		(11) The failure to disclose in the initial written communication with the
2		consumer and, in addition, if the initial communication with the consumer is oral, in that initial oral communication, that the debt collector is
3		attempting to collect a debt and that any information obtained will be used for that purpose, and the failure to disclose in subsequent communications
4		that the communication is from a debt collector, except that this paragraph
5		shall not apply to a formal pleading made in connection with a legal action
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	T.	12 C.F.R. section 1006.18 provides, in relevant part, "(b) False, deceptive,
7	or misleading	representations (2) A debt collector must not falsely represent: (i) the
8	character, amo	ount, or legal status of any debt "
9	U.	12 C.F.R. section 1006.34 provides, in relevant part:
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- (a) Validation information required (1) In general. Except as provided in paragraph (a)(2) of this section, a debt collector must provide a consumer with the validation information required by paragraph (c) of this section either: (i) By sending the consumer a validation notice in the manner required by § 1006.42: (A) In the initial communication, as defined in paragraph (b)(2) of this section; or (B) Within five days of that initial communication; or (ii) By providing the validation information orally in the initial communication . . .
- (c) Validation information. Pursuant to paragraph (a)(1) of this section, a debt collector must provide the following validation information . . .
- (3) Information about consumer protections.
- (i) The date that the debt collector will consider the end date of the validation period . . . .

### Commissioner's Findings

- V. FAN is a debt collector and debt buyer within the meaning of California Financial Code section 100002(j) of the DCLA, defining "debt collector" as any person who, in the ordinary course of business, regularly, on the person's own behalf or on behalf of others, engages in debt collection and includes "debt buyer" as defined in section 1788.50 of the FDBPA.
- W. On or around December 21, 2021, FAN filed an application for a debt collection license pursuant to Cal. Fin. Code § 100001(a) (Application). As of August 23, 2023, the Application was deemed abandoned by the Department. FAN does not currently hold any licenses with the Department.
  - X. On or around March 9, 2023, FAN mailed a California resident (Consumer A) a

letter stating, "As of March 9, 2023, you owed: \$106,242.56. Between 12/12/2015 and today:			
Unpaid principal balance: \$73,829.97 Total amount of the debt now: \$106,242.56. Please mail			
all payments to the above address as of the date stated in your good-bye letter" In fact, the			
debt referenced by FAN was discharged in bankruptcy on or around May 9, 2016. This was a			
misrepresentation of the legal status of Consumer A's debt in violation of California Civil Code			
section 1788.17, incorporating 15 U.S.C. section 1692e(2)(A) and 12 C.F.R. section			
1006.18(b)(2)(i). The letter also failed to provide Consumer A with a notice saying that the debt			
was time-barred and that FAN would not sue him for it, in violation of California Civil Code			
section 1788.14(d)(1).			
Y. FAN did not provide Consumer A in its first written communication a separate			
prominent notice pursuant to California Civil Code section 1788.52(d)(1) that he may request			

- prominent notice pursuant to California Civil Code section 1788.52(d)(1) that he may request records showing the following: (1) that FAN has the right to seek collection of the debt; (2) the debt balance, including an explanation of any interest charges and additional fees; (3) the date of default or date of the last payment; (4) the name of the charge-off creditor and account number associated with the debt; (5) the name and last known address of the debtor as it appeared in the charge-off creditor's or debt buyer's records prior to the sale of the debt, as appropriate; and (6) the names of all persons or entities that have purchased the debt, as well as a copy of the contract or other document evidencing his agreement to the debt.
- Z. On March 30, 2023, FAN emailed Consumer A stating, "To the extent that you may have received a discharge in bankruptcy this communication should not be construed as an intent to subject you to personal liability for the discharged debt." However, the email also presented Consumer A with a "present statement showing the current amounts due on the second mortgage lien," which was a discharged debt, and stated that the communication was from a "debt collector and any information obtained will be used for that purpose." These conflicting statements were deceptive, in violation of Cal. Fin. Code § 90003(a)(1).
- AA. On or around March 29, 2023, a representative of FAN left a voicemail message for Consumer A stating that FAN is not a collection agency or servicing company. Referencing the second mortgage debt, the representative of FAN stated, "Your account has been past due since

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- 2015 . . . we will not accept no payment on this account . . . . " The representative of FAN failed to state the communication is from a debt cfollector, in violation of California Civil Code section 1788.17 incorporating 15 U.S.C. section 1692e(11). Failing to state the communication was from a debt collector while also stating that FAN is not a collection agency or servicing company was also deceptive, in violation of California Financial Code section 90003(a)(1).
- BB. FAN did not include in any validation notice sent to Consumer A the date that FAN would consider the end date of the validation period, in violation of 12 C.F.R. section 1006.34(c)(3)(i).
- FAN did not provide Consumer A with information or documents validating the debt CC. within 15 calendar days of receipt of Consumer A's written request for information regarding the debt or proof of the debt, in violation of California Civil Code section 1788.52(c).
- FAN did not provide Consumer A with the notice that when collecting on a timebarred debt where the debt is not past the date for obsolescence provided for in Section 605(a) of the federal Fair Credit Reporting Act that they will not sue him for it, in violation of California Civil Code section 1788.52(d)(2).
- EE. On or around August 23, 2023, a representative of FAN emailed Consumer A offering a 12-month forbearance agreement. This email did not clearly and conspicuously disclose that Consumer A is not legally obligated to make an affirmation of the debt by entering into a forbearance agreement, in violation of California Civil Code section 1788.14(a). On August 31, 2023, the representative of FAN emailed Consumer A the aforementioned short-term forbearance agreement without clearly and conspicuously disclosing that Consumer A is not legally obligated to make an affirmation of the debt, again in violation of California Civil Code section 1788.14(a). Moreover, as FAN's Application was withdrawn as of August 23, 2023, the above-mentioned communications to Consumer A were unlicensed debt collection activity, in violation of California Financial Code section 100001(a).
- FF. Despite being unlicensed, on or around September 18, 2023, FAN collected approximately \$1,055.00 from a California consumer (Consumer B) pursuant to a loan modification agreement executed on or around August 12, 2021, in violation of California Financial Code section

100001(a).

NOW THEREFORE, in consideration of the foregoing, and the terms and conditions set forth herein, the parties agree as follows:

II.

## **Terms and Conditions**

- 1. <u>Purpose</u>. This Consent Order resolves the issues before the Commissioner, set forth in paragraphs A to FF, above, in a manner that avoids the expense of a hearing and other possible court proceedings, protects consumers, is in the public interest, and is consistent with the purposes, policies, and provisions of the DCLA and CCFPL.
- 2. <u>Finality of Consent Order</u>. FAN agrees to comply with the terms and conditions of this Consent Order and stipulates that this Consent Order is hereby deemed final.
- 3. <u>Desist and Refrain Order.</u> Pursuant to Financial Code section 90015, subdivision (d), FAN is hereby ordered to desist and refrain from engaging in the business of debt collection in this state without first obtaining a license, in violation of California Financial Code section 100001(a), and is ordered to desist and refrain from engaging in unlawful and deceptive acts and practices with respect to consumer financial products or services in violation of the California Financial Code section 90003(a)(1). FAN is also hereby ordered to desist and refrain from offering or providing to a consumer any financial product or service not in conformity with the following consumer financial laws, in violation of California Financial Code section 90003(a)(2): California Civil Code sections 1788.14(a) and (d)(1), 1788.17, 1788.52(c), (d)(1), and (d)(2); 15 U.S.C. section 1692(e)(2)(A) and (e)(11); and 12 C.F.R. sections 1006.18(b)(2)(i) and 1006.34. This desist and refrain order is final and effective from the effective date of this Consent Order, as defined in paragraph 24 (Effective Date).
- 4. <u>Waiver of Hearing Rights</u>. FAN acknowledges that the Commissioner is ready, willing, and able to proceed with the filing of an enforcement action upon the charges contained in this Consent Order. FAN hereby waives the right to any hearings, and to any reconsideration, appeal, or other right to review which may be afforded pursuant to the DCLA, CCFPL, the California Administrative Procedure Act, the California Code of Civil Procedure, or any other

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provision of law. By waiving such rights, FAN effectively consents to this Consent Order, and the Desist and Refrain Order contained herein, becoming final.

- Administrative Penalty. FAN shall pay an administrative penalty of \$30,000.00 by no later than December 20, 2023. The penalty shall be made payable in the form of a cashier's checks or Automated Clearing House deposit to the Department of Financial Protection and Innovation transmitted to the attention of Accounting – Litigation, at the Department of Financial Protection and Innovation, 2102 Arena Boulevard, Sacramento, California 95834. Notice of the payment shall be concurrently sent via email to Jari.Binder@dfpi.ca.gov.
- 6. Full and Final Settlement. The parties hereby acknowledge and agree that this Consent Order is intended to constitute a full, final, and complete resolution of the findings contained herein, and that no further proceedings or actions will be brought by the Commissioner in connection with the findings under the DCLA, CCFPL or any other provision of law, excepting therefrom any proceeding to enforce compliance with the terms of this Consent Order.
- Failure to Comply with Consent Order. FAN agrees that, if it fails to comply with the terms of this Consent Order, the Commissioner may avail herself of any remedies she has under the DCLA, CCFPL, or any other provision of law, until FAN is in compliance. FAN waives any notice and hearing rights which may be afforded under the DCLA, CCFPL, the California Administrative Procedure Act, the California Code of Civil Procedure, or any other provision of law, that the Commissioner may use to ensure compliance with this Consent Order.
- 8. Effect Upon Future Proceedings. If FAN applies for any license, permit or qualification under the Commissioner's current or future jurisdiction, or is the subject of any future action by the Commissioner to enforce this Consent Order, then the subject matter hereof shall be admitted for the purpose of such application(s) or enforcement proceeding(s).
- 9. Binding. This Consent Order is binding on all heirs, assigns, and/or successors in interest.
- 10. Information Willfully Withheld or Misrepresented. This Consent Order may be rescinded by the Commissioner, and the Commissioner may pursue any and all remedies available under the law against FAN, if the Commissioner discovers that FAN knowingly, or willfully

withheld or misrepresented information used for and relied upon in this Consent Order.

- 11. <u>Commissioner's Duties</u>. Nothing in this Consent Order limits the Commissioner's ability to assist any other government agency with any action brought by that agency (city, county, state or federal) with any prosecution, administrative, civil, and/or criminal brought by any such agency against FAN, including an action based on any of the acts, omissions, or events described in this Consent Order.
- 12. <u>Independent Legal Advice</u>. Each party represents that he or she has received independent advice from its counsel or representatives regarding the advisability of executing this Consent Order.
- 13. Reliance. Each of the parties represents, warrants, and agrees that in executing this Consent Order he or she has relied solely on the statements set forth herein and the advice of his or her own counsel. Each of the parties further represents, warrants, and agrees that in executing this Consent Order he or she has placed no reliance on any statement, representation, or promise of any other party, or any other person or entity not expressly set forth herein, or upon the failure of any party or any other person or entity to make any statement, representation or disclosure of anything whatsoever. The parties have included this clause: (1) to preclude any claim that any party was in any way fraudulently induced to execute this Consent Order; and (2) to preclude the introduction of parol evidence to vary, interpret, supplement, or contradict the terms of this Consent Order.
- 14. <u>Waiver, Amendments, and Modifications</u>. No waiver, amendment, or modification of this Consent Order will be valid or binding unless it is in writing and signed by each of the parties. The waiver of any provision of this Consent Order will not be deemed a waiver of any other provision. No waiver by either party of any breach of, or of compliance with, any condition or provision of this Consent Order by the other party will be considered a waiver of any other condition or provision or of the same condition or provision at another time.
- 15. <u>Full Integration</u>. This Consent Order is the final written expression and the complete and exclusive statement of all the agreements, conditions, promises, representations, and covenants between the parties with respect to the subject matter hereof, and supersedes all prior or contemporaneous agreements, negotiations, representations, understandings, and discussions

between and among the parties, their respective representatives, and any other person or entity, with respect to the subject matter covered hereby.

- 16. No Presumption Against Drafting Party. Each party acknowledges that he or she has had the opportunity to draft, review, and edit the language of this Consent Order. Accordingly, the parties intend that no presumption for or against the drafting party will apply in construing any part of this Consent Order. The parties waive the benefit of California Civil Code section 1654 as amended or corresponding provisions of any successor statute, which provide that in cases of uncertainty, language of a contract should be interpreted most strongly against the party that caused the uncertainty to exist.
- 17. <u>Headings</u>. The headings in this Consent Order are for convenience only and will not be deemed a part hereof or affect the construction or interpretation of the provisions hereof.
- 18. Governing Law. This Consent Order shall be construed and enforced in accordance with and governed by California law. Each of the parties hereto consents to the jurisdiction of such court in California, administrative or otherwise, best suited to handle any action or proceeding under this Consent Order, and hereby irrevocably waives, to the fullest extent permitted by law, the defense of an inconvenient forum to the maintenance of such action or proceeding in such court.
- 19. <u>Voluntary Agreement</u>. FAN enters into this Consent Order voluntarily and without coercion and acknowledges that no promises, threats or assurances have been made by the Commissioner or any officer, or agent thereof, about this Consent Order. The parties each represent and acknowledge that he, she, or it is executing this Consent Order completely voluntarily and without any duress or undue influence of any kind from any source.
- 20. <u>Notice</u>. Any notice required under this Consent Order shall be provided to each party at the following addresses.

To FAN: First American National, LLC

1055 Parsippany Boulevard, Suite 410

Parsippany, New Jersey 07054.

To the Commissioner: Jari Binder, Counsel

Department of Financial Protection and Innovation

One Sansome Street, Suite 600 San Francisco, California 94104

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Dated: November 16, 2023

#### 1 Jari.binder@dfpi.ca.gov 2 21. Counterparts. This Consent Order may be executed in any number of counterparts, 3 each of which will be deemed an original when executed. All counterparts together will be deemed 4 to constitute a single document. 5 22. Signatures. A signature delivered by facsimile or email will be deemed an original 6 signature. 7 23. Public Record. FAN acknowledges that this Consent Order is and will be a matter of 8 public record. 9 24. Effective Date. This Consent Order will become effective on the date it is signed by 10 all parties and delivered by the Commissioner to the FAN by electronic mail at 11 jhavens@mdefault.com. Authority to Sign. Each signatory hereto covenants that he or she possesses all 12 25. 13 necessary capacity and authority to sign and enter into this Consent Order and undertake the 14 obligations set forth herein.

	By MARY ANN SMITH Deputy Commissioner Enforcement Division
Dated: November 15, 2023	FIRST AMERICAN NATIONAL, LLC
	By JEFF HAVENS Vice President

**CLOTHILDE V. HEWLETT** 

Commissioner of Financial Protection and Innovation